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Recently completed East Bridge of the MacArthur Causeway which joins Miami Beach and Miami, Fla.
(Miami Beach in the foreground)



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Properties of Highway Asphalts—Part I, 85-100 Penetration Grade

BY THE DIVISION OF PHYSICAL RESEARCH
BUREAU OF PUBLIC ROADS

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This article is the first of a series of a general study of asphalts produced for highway purposes. A total of 323 samples from 105 refineries were collected by the States for test purposes. Of this number, 146 samples were of the 85-100 penetration grade. This article includes the commonly determined test characteristics of the materials of this penetration grade as well as the results of some of the better known special tests.

The data presented are believed to be valuable as an indication of the range of test characteristics of asphalts that might normally be expected in all regions of the country, as an indication of the usefulness of various specification requirements, and also as a guide for further research directed toward the establishment of "quality" tests for asphalts.

A discussion of the suitability of some of the special quality requirements that have been suggested and used in some specifications is included. No overall conclusions have been drawn since the need for more complete data is apparent.

THIS REPORT catalogs the properties of asphalt cements of the 85-100 penetration grade produced in the United States for use in highway construction. The information presented here is the first report of a comprehensive study of asphalt undertaken by the Division of Physical Research in 1954. Reports on other phases of this study will be published at a later date.

The results of a similar study conducted by the Division of Physical Research in the late thirties were published in 1940 and 1941, and followed by another report published in 1946 (1-3).² These studies proved useful in that they showed the conformity of the asphalts to specification requirements and presented the general range in test characteristics. Values for the standard tests and also for a large number of special tests either in use or proposed at that time were included.

The present survey provides similar up-to-date information on a national scope, including the properties of asphalts produced from various crude sources and methods of refining in current use in the United States.

Sources of Samples

The samples of asphalt cement for the current study were obtained for the Division of Physical Research by the regional offices of the Bureau of Public Roads. The States within each region cooperated to the fullest extent by collecting representative samples from the producers supplying their material. Although it is likely that some producers are

not represented, the materials received are a relatively complete sample of asphalt cements produced and used during 1954 and 1955. New producers, crude sources, and changes in refinery techniques instituted since that time naturally are not reflected in the properties of these materials. However, it is believed that the materials received are essentially the same as those in use today.

Some of the samples of asphalt were obtained by State highway departments from actual construction projects, and others were obtained at the refineries. At the time of sampling, information concerning the source of the crude petroleum and the general refinery method used to manufacture the asphalt was requested from the producers and received from most of them.

Initially the Bureau's regional offices were requested to collect samples of only the 60-70, 85-100, and 120-150 penetration grades. When it was found that other penetration grades were used extensively by some States, the selection of grades was left to the discretion of each Regional Engineer.

A total of 323 samples from 105 refineries were received. The penetration grades and the number of samples of each grade were as follows: 60-70 grade, 59 samples; 70-85 grade, 33; 85-100 grade, 146; 100-120 grade, 7; 120-150 grade, 62; and 150-200 grade, 16.

Nearly all producers supplying asphalt for this study included one or more samples in the 85-100 penetration range. Since this group of samples is considered the most representative of all asphalt cements now produced and used in the United States, it was selected for the initial study. It is planned that subsequent reports will include the prop-

erties of the other grades as well as more intensive study of selected types or particular characteristics of asphalts.

The data in this report include only those test characteristics in general use as specification requirements or those that are being used by some agencies in an effort to obtain better materials. All testing was performed according to ASTM or AASHTO standard methods of test.

The results of the tests on the 146 samples of 85-100 penetration asphalt are tabulated in tables 1 and 2. The data in the tables are grouped according to regions.

There was some duplication of samples within a region because some of the States collected material from a particular refinery using the same crude source and refining method. When this occurred only one sample is included in table 1 and the others are included in table 2. However, in some cases where a particular refinery supplied an asphalt to more than one region, as represented by different samples, data for that asphalt are included in each region. In most cases the test results indicated that the materials were essentially the same, but in a few cases there were significant differences. The variations in test characteristics generally occurred in samples from those refineries which reported the use of more than one type of crude or blends of crudes. Since samples from different regions were taken at different times, it is likely that there were actual differences in the crudes. This would account for asphalts having different characteristics.

Tables 1 and 2 show the refinery by a code number, the source of the crude or crudes used, and the general method of producing the asphalt. Although in many cases more specific information was given as to the crude source and refinery processes, only the basic information that generally characterizes the material is included. It is recognized that differences can and do exist within the range of the geographical location of the crude sources indicated, and also within the meaning of the general terms used to describe the method of refining.

Of the 119 samples included in table 1, 73 were reported to be refined by vacuum and/or steam distillation, 15 by vacuum and/or steam distillation with some blowing, 3 by vacuum and/or steam with fluxing, and

¹This article was presented before the Association of Asphalt Paving Technologists, Denver, Colo., January 1959.

²Italic numbers in parentheses refer to the list of references on p. 207.

Table 2.—Test characteristics of supplemental samples of 85-100 penetration grade asphalts

B. P. R. region ¹	Sample identification ²	Source of crude	Method of refining ³	Penetration			Ductility		Softening point at 275° F.	Furool viscosity at 275° F.	Specific gravity at 77° F.	Flash point		Soluble in CCl ₄	Standard oven test at 325° F., 5 hours		Thin-film oven test, 1/8-inch film at 325° F., 5 hours				
				100 g., 5 sec. at 77° F.	200 g., 60 sec. at 39.2° F.	Penetration ratio, 39.2°/77° F.	5 cm. per minute at 77° F.	per 1 cm. per minute at 39.2° F.				Pensky-Martens closed cup ° F.	Cleveland open cup ° F.		Pct. in CCl ₄	Loss	Penetration of residue	Value	Percent of original	Softening point ° F.	Ductility, 5 cm. per min., 77° F.
Region 1..	2a (4)	Venezuela, Texas	V, S, O	87	31	36	242	150+	113	145	1.018	360	440	99.94	0.59	67	77	2.08	132	33	38
	9a (77)	do	V, S, O	89	35	39	169	23.5	117	210	1.021	410	525	99.92	.22	78	87	.47	127	50	56
	11a (90)	do	V	87	38	44	206	14.8	119	195	1.012	460	565	99.91	.07	76	87	.12	128	48	54
Region 2..	13a (1)	Venezuela	V, S	86	29	34	250+	89.5	120	240	1.033	480	490	99.92	.07	75	87	.33	131	52	60
	14a (3)	do	V, S	91	36	40	180	33.5	119	280	1.034	435	495	99.88	.05	80	88	.81	131	52	57
	15a (9)	do	S	86	35	41	230	12.3	120	315	1.039	435	510	99.88	.14	75	87	.70	133	47	55
	19a (31)	do	V	94	37	39	239	75.0	115	202	1.018	510	560	99.74	.01	85	90	+.02	141	105	61
	19b (31)	do	V	92	30	33	175	40.0	116	165	1.022	535	570	99.76	.00	81	88	+.03	124	60	65
Region 3..	19c (31)	do	V	92	32	35	212	22.5	116	189	1.023	510	565	99.89	.00	81	88	+.06	124	58	63
	33a (83)	Mississippi	V, S	84	42	50	202	6.5	124	-----	1.004	510	600	99.84	.02	75	89	.04	134	33	69
Region 4..	36a (1)	Venezuela	V, S	89	38	43	199	29.0	119	254	1.033	475	520	99.91	.05	80	90	.25	130	55	62
	47a (59)	Wyoming, Texas	S, O	88	28	32	202	24.0	118	160	1.021	515	575	99.84	.03	74	84	.03	126	52	59
	53a (89)	Midcontinent	V, O	92	37	40	171	8.5	119	192	.994	515	620	99.81	.00	84	91	+.04	127	150	65
Region 5..	54a (93)	Wyoming	V	89	26	29	250+	4.0	116	215	1.024	480	590	99.94	.05	75	84	.02	127	202	51
	57a (25)	Kansas	V	95	36	38	153	7.0	120	222	.999	435	665	99.70	.03	82	86	.01	131	62	59
	62a (55)	Kansas, Oklahoma, Texas	V, F, B	91	32	35	207	15.5	116	196	1.006	580	645	99.84	.17	80	88	.28	126	181	57
	66a (107)	Kansas	V	96	34	35	152	9.5	119	198	.999	555	620	99.85	.04	85	89	.03	131	105	59
	68a (21)	Texas	V, S, O	87	34	39	166	6.8	120	165	1.004	485	580	99.69	.05	72	83	.08	132	22	50
Region 6..	89a (111)	Arkansas	V	85	28	33	152	8.5	119	241	1.021	575	665	99.71	.00	79	93	.07	125	166	61
	90a (24)	California	V, S	97	35	36	205	14.5	118	200	1.026	410	425	99.88	.21	88	91	1.33	131	65	51
Region 7..	91a (40)	do	V, S, B, O	87	24	28	146	112	97	1.016	480	580	99.67	.05	77	89	.00	120	197	57	66
	92a (58)	do	V, S, B, O	89	21	24	215	45.0	112	101	1.017	510	540	99.92	.03	77	87	.10	123	250+	50
	93a (66)	do	V, S	100	27	27	171	250+	111	84	1.015	505	545	99.85	.03	88	88	.16	119	248	62
Region 8..	95a (99)	do	S	87	27	31	207	11.5	119	206	1.031	450	475	99.88	.14	75	86	.70	132	160	46
	99a (43)	Wyoming	V	84	-----	-----	189	-----	115	-----	1.030	455	560	99.85	.08	74	88	.14	125	167	52
Region 9..	107a (50)	New Mexico	V	77	20	26	179	5.5	118	125	1.019	480	645	99.88	.05	64	83	.00	127	230	44

¹ For States included in each of the Bureau of Public Roads regions, see inside front cover.

² Numbers in parentheses indicate code designation of refinery.

³ V = vacuum distillation, S = steam distillation, O = blowing (oxidation), B = blending (different grade asphalts), and P = propane fractionation.

⁴ Plus values represent gains rather than losses.

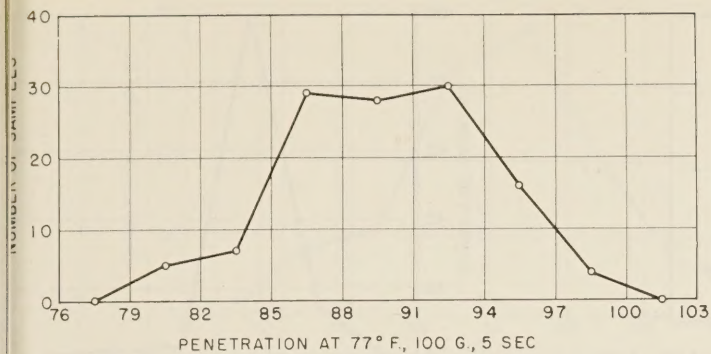


Figure 1.—Distribution of penetration results.

by propane solvent extraction together with various combinations of distillation, blowing, blending and/or fluxing. Information pertaining to the source of crude used was not given for 14 asphalts, and information on the refining method was not furnished for 20 asphalts.

Since the primary purpose of this report is to present the survey results of the characteristics of asphalt cements produced in the United States, it was believed that the large mass of data could best be shown by graphs. Frequency distribution graphs in the form of frequency polygons were selected for this purpose. The results of each test made on the 119 samples given in table 1 were grouped into class intervals. The number of test values in each class interval were then plotted at the midpoint of the respective class interval and connected to form the polygon.

The results shown in table 2 are not included in this analysis since they are essentially a duplication of values given in table 1. Their inclusion therefore would have given an improper representation on the basis of the general production of refineries. The results in table 2 are given principally to make the report complete with respect to samples submitted. The numerical identification number for samples corresponds to the number of the replicate sample included in table 1.

Figures 1-15 show the frequency polygons for both the standard specification tests and special tests such as the thin-film oven test, high temperature viscosity, and others that are now being used in specifications by some of the States or other agencies. The frequency polygons for the various tests show considerable variation. Some have a fair amount of symmetry but others show a considerable amount of skewness. The dispersion of results also varies considerably for the different tests.

Results of Tests

The following brief discussion of each frequency distribution polygon points out certain variations in test characteristics and deviations from specification requirements where applicable.

Penetration at 77° F.

The values for the penetration test at 77° F. ranged from 80 to 99 (fig. 1). Although all 119 samples were supposed to conform to the 85-100 penetration grade, 12 asphalts had

values below the minimum requirement of 85; none exceeded the upper limit of 100.

Flash point

Figure 2 shows the distribution of flash points determined by both the Cleveland open cup and Pensky-Martens closed cup. As shown in table 1, the flash point determined by the Cleveland open cup ranged from 440° to 680° F. with one sample flashing below 450° F. State specifications have minimum requirements ranging from 347° to 450° F. Thus, only one asphalt which flashed at 440° F. would fail the most restrictive specification.

Some States have replaced the Cleveland open cup method for determining flash point

with the Pensky-Martens closed cup method. Specifications now in force require minimum flash points of either 440° or 450° F. Twenty-six of the 119 asphalts flashed at temperatures less than 440° F., and 33 were less than 450° F. As is normally expected, the Pensky-Martens flash point is lower than that obtained in the Cleveland open cup method. However, there is no definite correlation between Pensky-Martens and Cleveland open cup test values. This is illustrated by the shapes of the polygons in figure 2.

Specific gravity at 77/77° F.

The specific gravity of all asphalts ranged from 0.984 to 1.037 (fig. 3). Eleven samples had values less than 1.00. The two lowest

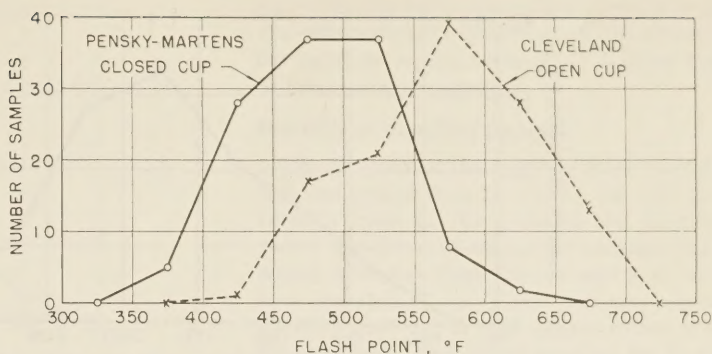


Figure 2.—Distribution of flash point results.

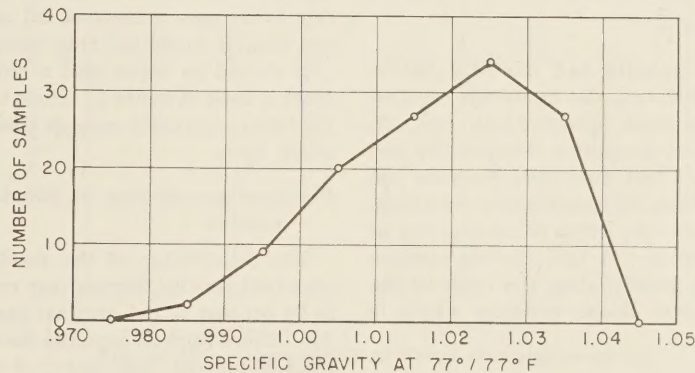


Figure 3.—Distribution of specific gravity results.

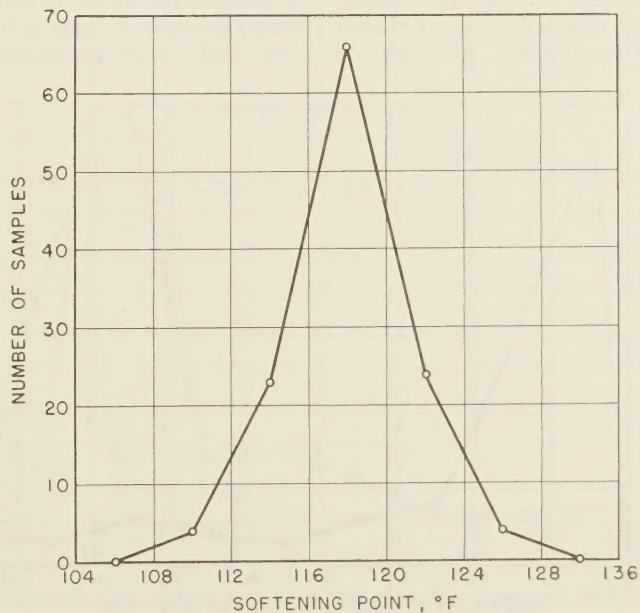


Figure 4.—Distribution of softening point results.

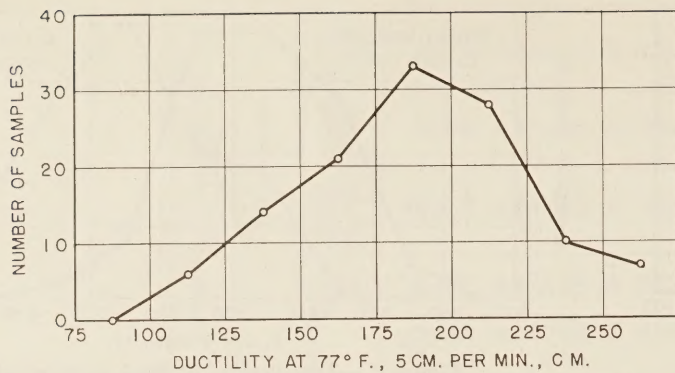


Figure 5.—Distribution of ductility results at 77° F.

values 0.984 and 0.988 were asphalts shipped to different regions from one refinery and were manufactured by a propane method using midcontinent crudes. The peak of the distribution curve is between 1.02 and 1.03.

Softening point

The softening point values for the asphalts ranged from 111° to 125° F., with 66 samples falling in the range of 116° to 119° F. (fig. 4). Only a few States include softening point requirements in their specifications. The most restrictive limits are 100° to 125° F. and 113° to 140° F. Only four asphalts had softening points less than 113° F., and none had values above 125° F.

Ductility at 77° F.

All of the asphalts had ductility values greater than 100 cm., the minimum requirement found in most specifications (fig. 5). Six asphalts had ductilities between 100 and 124 cm., and 14 had ductilities between 125 and 149 cm. Thus, 99 samples had ductilities of 150 cm. or greater, which is the capacity of most machines now in use. Seven samples had ductilities greater than the limit of the Bureau of Public Roads machine which is 250 cm.

Ductility at 39.2° F.

The ductility at 39.2° F., 1 cm. per minute, for the 119 samples reported in table 1 ranged from 3.5 to 250+ cm. (fig. 6). Although low

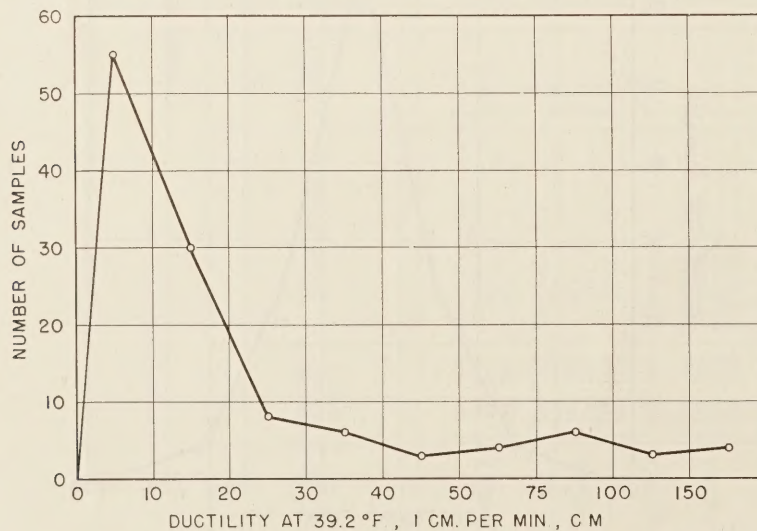


Figure 6.—Distribution of ductility results at 39.2° F.

temperature ductility is not widely used, there are specifications which require a ductility of not less than a numerical value of 10 percent of the penetration at 77° F. Forty-three asphalts would fail this requirement. Fifty-five asphalts had values less than 10 cm.

Loss on heating at 325° F., standard test

The change in weight during heating at 325° F. for 5 hours using the standard test ranged from a gain of 0.01 percent to a loss of 0.58 percent (fig. 7). The loss in weight of 115 of the 119 samples was less than 0.20 percent. Most State specifications allow up to 1.0 percent loss. Thus none of the asphalts had loss values even approaching this limit. One State uses a limit of 0.5 percent. Only one asphalt would fail this requirement.

It should be noted that a reduced vertical scale is used in figure 7. Thus, the peak value for this test greatly exceeds that found in the other tests.

Retained penetration of standard oven test residue

The penetration of the residues from the standard loss on heating test ranged from 75 to 94 percent of the original penetration (fig. 8). There were 25 asphalts that retained less than 85 percent, and only 2 of these retained less than 80 percent. Various State specifications include minimum requirements for retained penetration ranging from 50 to 80 percent. Only two materials would fail the most

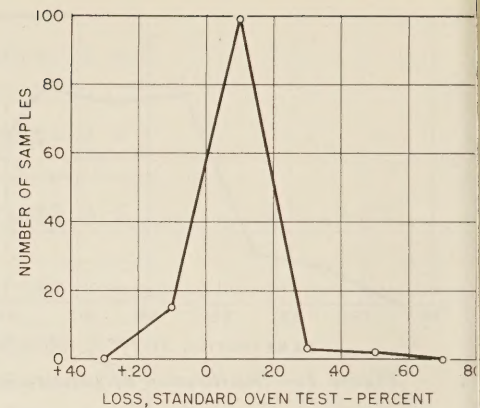


Figure 7.—Distribution of loss during standard oven test.

restrictive specification (in effect in two States). As in figure 7, the vertical scale reduced in this polygon.

Penetration ratio

The ratio of the penetration at 39.2° F. to 200 g., 60 sec., to the penetration at 77° F. to 100 g., 5 sec., ranged from 22 to 52 (fig. 9). A number of agencies now use this ratio in their specifications. The minimum requirements range from 25 to 35. Eight of the 119 asphalts had penetration-ratio values less than 25, 19 had values less than 30, and 25 had values less than 35. A minimum requirement of 33 used in one State specification could not be met by 39 asphalts.

As measured by the penetration ratio, there is a general trend for asphalts from the western regions to have greater temperature viscosity susceptibility than those from the eastern regions. The central areas generally fall in the intermediate range. For example in Regions 1-3, principally the Eastern States, only 6 percent (2 out of 35) of the asphalt had penetration ratios less than 35 and they had values of 34. For Regions 4-6, principally the Central States, 43 percent (23 out of 54) of the asphalts had penetration ratios less than 35; and in Regions 7-9, the Western States, 87 percent (26 out of 30) had ratios less than 35. For Regions 4-6, 9 values were less than 30, and 4 were less than 25. For Regions 7-9, 10 values were less than 30, and 3 were less than 25.

Furol viscosity at 275° F.

The Furol viscosity at 275° F. ranged from 85 to 318 seconds for the 119 asphalts (fig. 10)

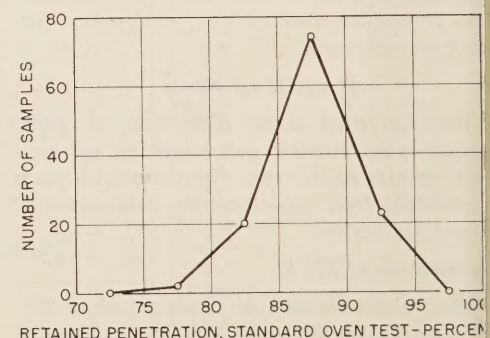


Figure 8.—Distribution of retained penetration of standard oven test residues.

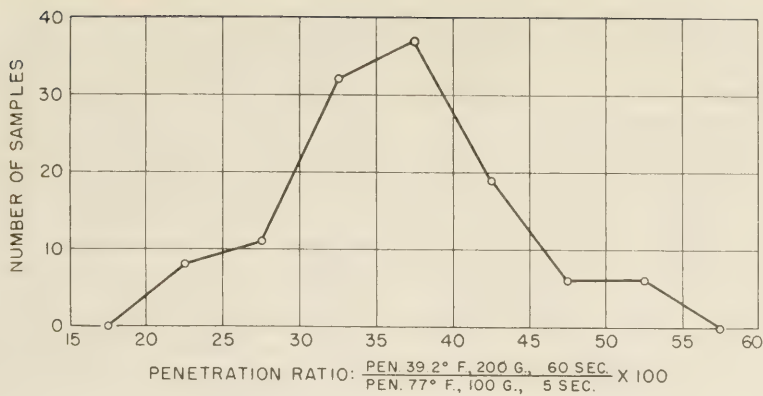


Figure 9.—Distribution of the penetration ratio results.

Four asphalts had viscosity values less than 100 seconds, and two asphalts had values exceeding 300 seconds. The viscosity of 81 asphalts was within the range of 150 to 250 seconds, inclusive. Agencies using Furol viscosity as a specification test have specified minimum requirements of 85 seconds. None of the 119 asphalts failed this requirement. The maximum limit of these specifications is 260 seconds. Six asphalts were over this requirement. The general trend for greater viscosity-temperature susceptibility for asphalts in the West as compared with those in the East is also indicated by the generally lower viscosities for asphalts from the Western States.

Thin-film oven test, loss in weight

The change in weight during the heating of the asphalts in the 1/8-inch film for 5 hours at 325° F. ranged from a gain of 0.12 percent to a loss of 2.18 percent (fig. 11). Twenty-seven asphalts gained in weight during heating, 10 asphalts showed no change, and 16 asphalts lost more than 0.50 percent. Specifications now in effect require loss in weight of either not more than 0.75 or not more than 0.85 percent. Only 7 of the 119 asphalts failed the 0.75 percent requirement and 6 of these indicated losses of more than 0.85 percent.

The greater spread of values for the thin-film losses is illustrated in figure 11, the range being approximately four times that for the standard oven losses. This difference also indicates the lack of a definite relation between the loss results for the two tests.

Retained penetration, thin-film residues

The percentage of the original penetration retained by the residues from the thin-film oven test ranged from 38 to 72 (fig. 12). Of the 119 samples, 13 were less than 55 percent and of these 6 were less than 50 percent. Specifications now in effect in several States specify 47 or 50 percent retained penetration. Only 4 asphalts were less than 47 percent.

Comparison of oven tests

A comparison of the distribution of results of retained penetration after the standard and thin-film oven tests is shown in figure 13. This graph has a different grouping from that used in figure 12, in order to show both groups of data on the same basis. The appreciably

greater amount of hardening that occurred in the thin-film oven test is indicated. The range in values for the thin-film residues was approximately twice that for the standard test.

Softening point of thin-film residues

The softening point of the residues from the thin-film oven test ranged from 118° to 140° F. (fig. 14). A comparison with the results for the original softening points, which are also shown, indicates the generally higher values

and wider spread for the softening point of the thin-film residues. The range in the values of the residues is approximately 1.7 times that of the original materials.

Ductility of thin-film residues

The ductility of the residues from the thin-film test ranged from 13 to 250+ cm. (fig. 15). Initially none of the asphalts had ductility values less than 100 cm. After heating, 22 asphalts were less than 100 cm. and 9 of these were less than 50 cm. There was also a trend for some asphalts to show higher values after the oven test. This was accounted for by the fact that the reduction in penetration or the hardening during heating for these asphalts put them in the range of consistency for optimum ductility. There was much greater dispersion of ductility values for the thin-film residues than for the original asphalts.

Comparison of properties of asphalts

The 85-100 penetration asphalts included in the 1940 and 1941 reports are believed to be generally representative of the asphalt production during the midthirties (1-2). A comparison of test properties of those asphalts with the asphalts produced in the mid-

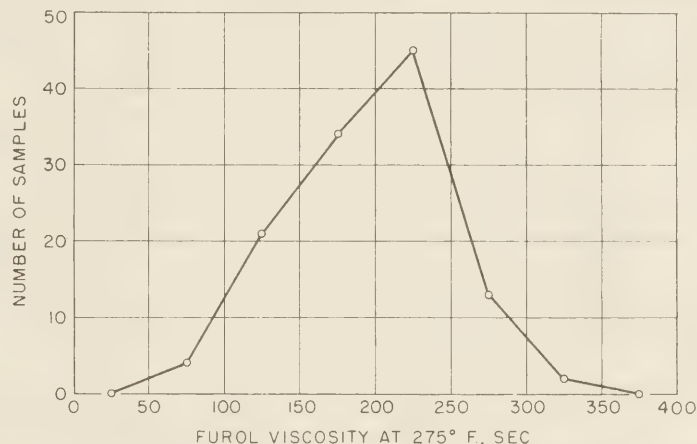


Figure 10.—Distribution of Furol viscosity results.

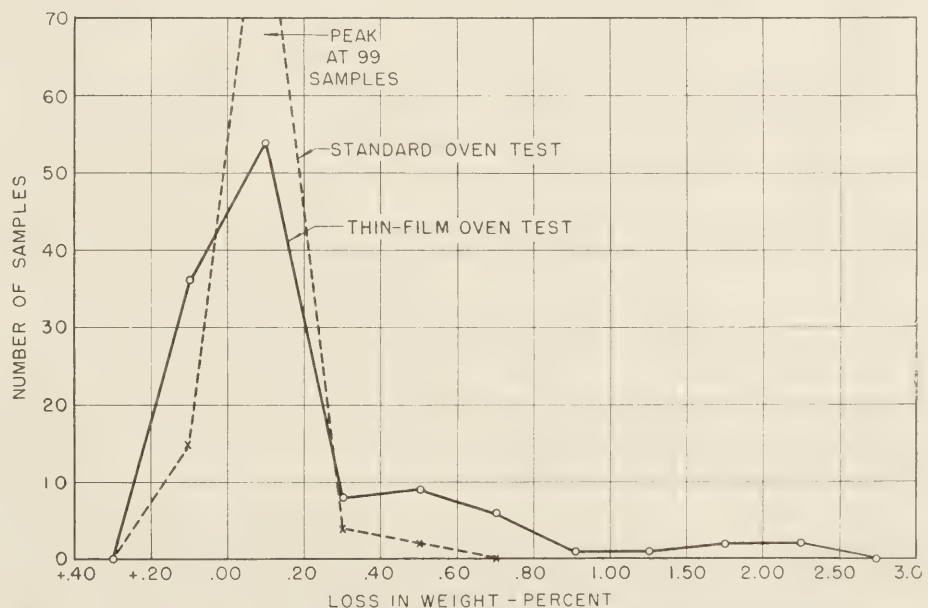


Figure 11.—Distribution of loss in weight for thin-film oven test and comparison with loss in standard test.

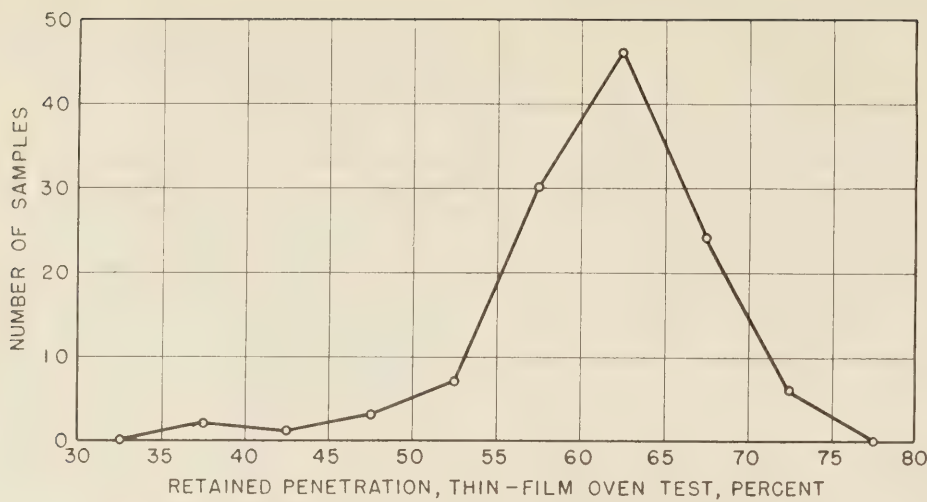


Figure 12.—Distribution of retained penetration of thin-film residues.

fifties should be of interest. Therefore, the results of several tests from the two surveys are presented here in frequency distribution polygons. For discussion purposes the two groups of asphalts are designated as 1935 and 1955 asphalts.

Since there were 40 samples of 1935 asphalts and 119 samples of 1955 asphalts, the results falling in each class interval are shown as a percentage of the total number of samples. Only comparisons are shown for those tests that are being used or considered as measures of quality.

Loss on heating at 325° F., standard test

A comparison of the frequency distribution polygons representing the loss in weight in the standard oven test for the 1935 and 1955 asphalts is shown in figure 16. Except for a slightly larger spread in results for the current asphalts, the distribution for the loss in weight values was essentially the same. In both periods the majority of the samples lost less than 0.20 percent.

Retained penetration of standard oven test residue

A comparison of the results of the penetration retained by the residues from the standard oven test for the 1935 and 1955 asphalts is shown in figure 17. There was a considerable difference in the amount of retained penetration for the two series of asphalts. Twenty percent of the 40 asphalts in the 1935 series had less than 75 percent retained penetration. None of the 119 asphalts in the 1955 series retained less than 75 percent penetration. The peak of the distribution was between 75 and 80 percent for the 1935 asphalts and between 85 and 90 percent for the 1955 asphalts. This difference resulted chiefly from the general absence of highly cracked asphalts in the 1955 series. Nearly all of those asphalts retaining less than 75 percent of their original penetration were cracked asphalts.

Thin-film oven test

Figure 18 shows the distribution of the results of the change in weight during the thin-film oven test for the asphalts produced in 1935 and 1955. The main differences in

the asphalts were the greater percentage of the 1935 materials having loss values between 0.40 and 0.60 percent and the larger percentage of 1955 asphalts having losses greater than 0.80 percent. The secondary peak is caused by five samples, or 12.5 percent of the 1935 asphalts with loss values between 0.40 and 0.60 percent, that were from Mexican

crude sources. Only one asphalt known to be from this source was included in the 1955 survey and it had a loss in the same range.

The percentage of penetration retained by the residues from the thin-film oven test on the 1935 and 1955 asphalts is compared in figure 19. In general, the 1955 asphalts were more resistant to hardening in the thin-film test than were those produced in 1935. However, only a few asphalts showed excessive loss in penetration during this heat test.

Comparisons of the distribution of the ductility of the 1935 and 1955 asphalts before and after heating in the thin-film test are shown in figures 20 and 21. The frequency distribution polygons of the asphalts produced for the two periods as shown in figure 20 are essentially the same with a slight trend for the more recent asphalts to have higher ductility. Figure 21 shows a definite trend toward higher ductility for the residues from the 1955 asphalts. Of the 1935 asphalts, 37.5 percent had ductility values less than 100 cm. as compared with approximately 18.5 percent of the 1955 asphalts.

Penetration ratio

The ratio of the penetration at 39.2° F. to the penetration at 77° F. is coming to be

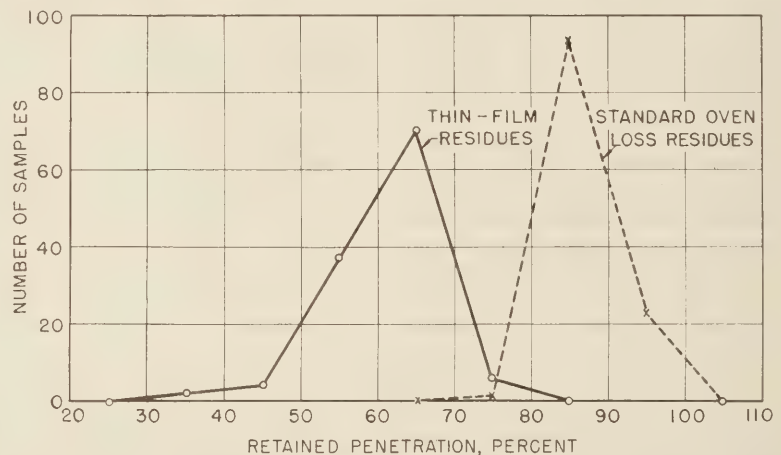


Figure 13.—Comparison of the results of retained penetration after standard and thin-film oven tests.

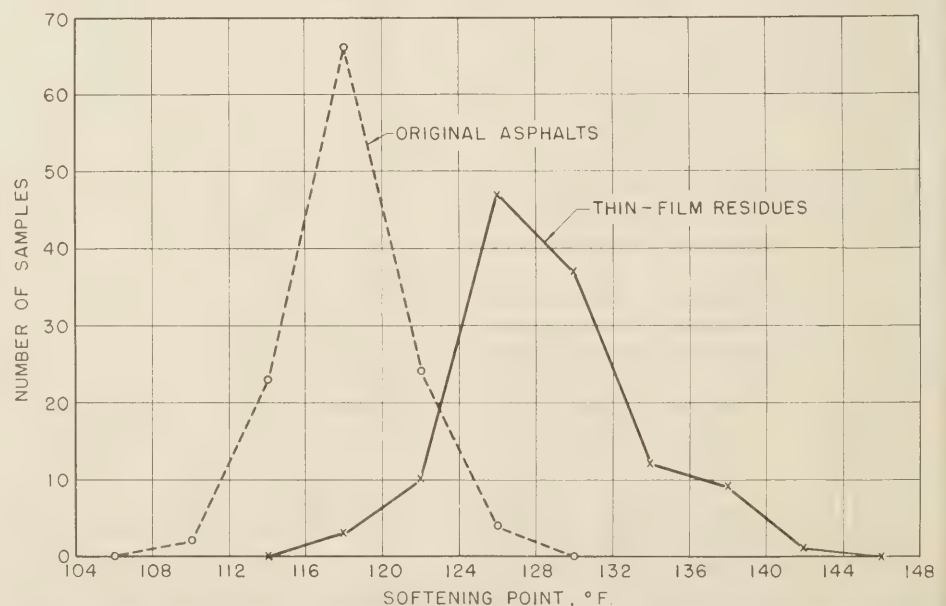


Figure 14.—Comparison of softening points of thin-film residues and original values.

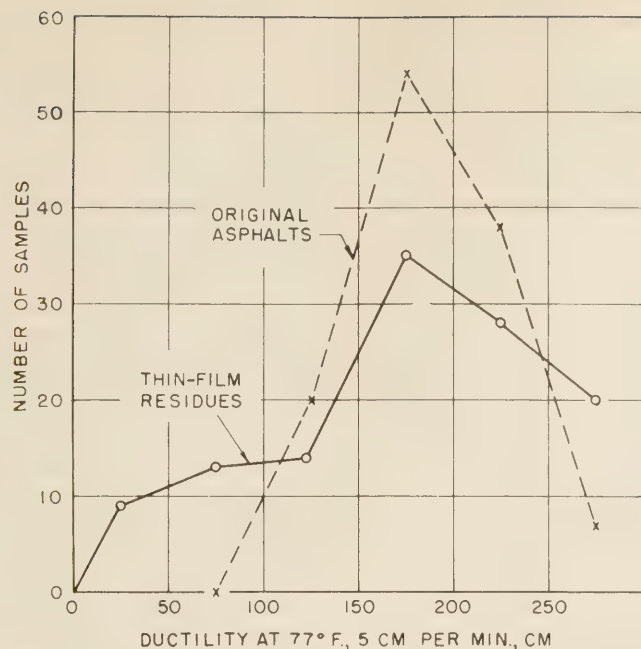


Figure 15.—Comparison of ductility of thin-film residues and original values.

more generally used as a specification test (fig. 22). None of the asphalts produced in 1935 had penetration ratios less than 25 as compared with 6.7 percent of those produced in 1955. However, 21.1 percent of the 1935 asphalts had values between 25 and 29 as compared with 9.2 percent of the 1955 samples. Here, the larger percentage of 1935 asphalts is due essentially to the results of four California asphalts and two highly cracked asphalts falling in the 25 to 29 range.

Furol viscosity at 275° F.

A comparison of the Furol viscosity at 275° F. of the asphalts produced in 1935 and 1955 is shown in figure 23. In general, the viscosity of the 1955 asphalts was higher than the 1935 asphalts. The secondary peak of the 1935 asphalts, between 50 and 100 seconds, was caused by the four California and two highly cracked asphalts.

Oliensis spot test

In the 1940 report (1) it was shown that 15 of the 40 asphalt cements tested had a positive reaction to the Oliensis spot test, and that the degree of heterogeneity as

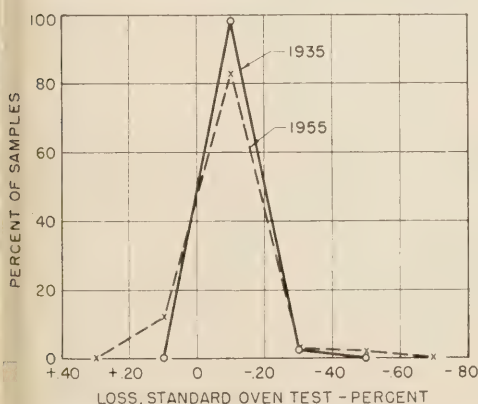


Figure 16.—Distribution of loss in standard oven test, 1935 and 1955.

measured by the xylene equivalent was high for some of them, 7 having values higher than 12. The spot test using standard naphtha on the 1955 asphalts indicated negative results for 105 of the 119 samples. The remaining 14 samples showed a positive spot, but most of these had relatively low xylene equivalents as indicated in table 3. Samples 42 and 109 are unusual in that they showed positive spots with 100-percent xylene. However, both of these samples contain unusually high amounts of organic insoluble in carbon disulfide. This insoluble material most likely produces the spot. Sample 69 has a 12-16 xylene equivalent, and this asphalt is known to be refined from a West Texas crude that produces a positive spot asphalt even when vacuum or steam refining is used. One asphalt of the 1935 group was from the same

producer and crude source and had a xylene equivalent of 16-20. All of the other positive spot materials had a xylene equivalent less than 12.

Thus it is indicated that very few of the present day asphalts would fail to pass spot test requirements in specifications, particularly if the standard solvent contains some increment of xylene as is often specified.

General Discussion of Data

The test values reported here are considered important as a group in that they provide needed information concerning what may be considered normal values for specific test characteristics, and also what the expected relation between various associated characteristics may be. The general differences in asphalts produced in different areas of the country are also considered to be of interest. It is believed that such information is needed for a proper evaluation of present specification requirements and as a guide to the acceptability of new tests and requirements. The data should also be helpful to those engaged in asphalt research.

From the standpoint of specification requirements it is shown that very few of the 85-100 penetration grade asphalts failed to meet the standard specifications that are used by a large number of States. Although 12 asphalts failed to fall within the proper penetration range, only 3 would fail any of the other standard AASHTO requirements. Sample 103 had a Cleveland open cup flash point of 440° F., 10 degrees below the required 450° F. However, this value would be acceptable in all but 17 States. Samples 42 and 109 would fail the requirement for the amount of insoluble matter in carbon tetrachloride in all States using this test. Both samples would also fail the usual requirement for carbon disulfide insoluble.

The asphalt specifications in most general use fail to measure the relative quality of

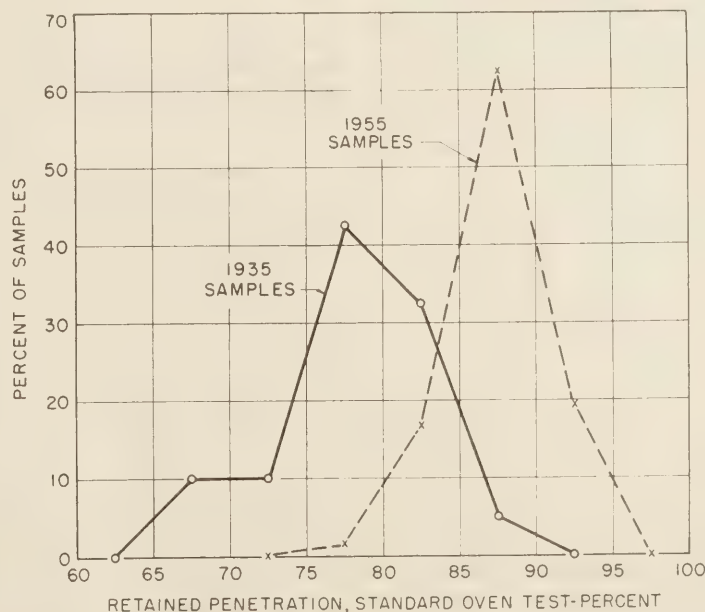


Figure 17.—Distribution of results of retained penetration, 1935 and 1955.

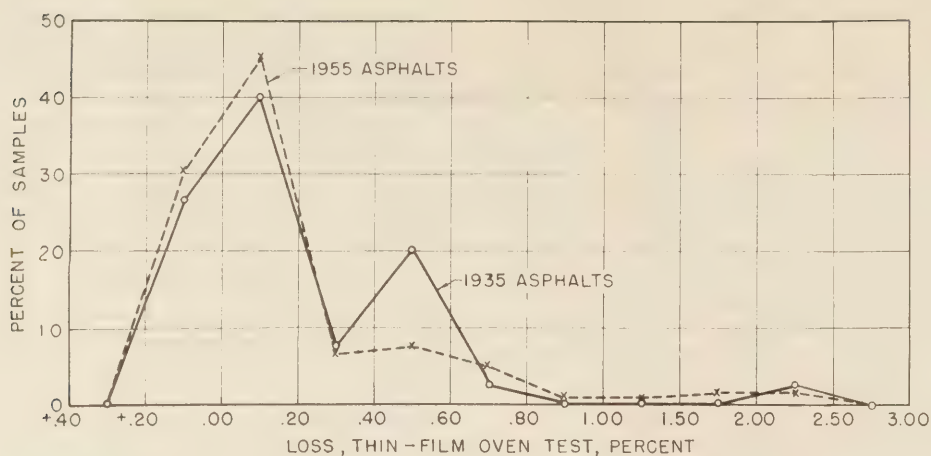


Figure 18.—Distribution of loss in thin-film test, 1935 and 1955.

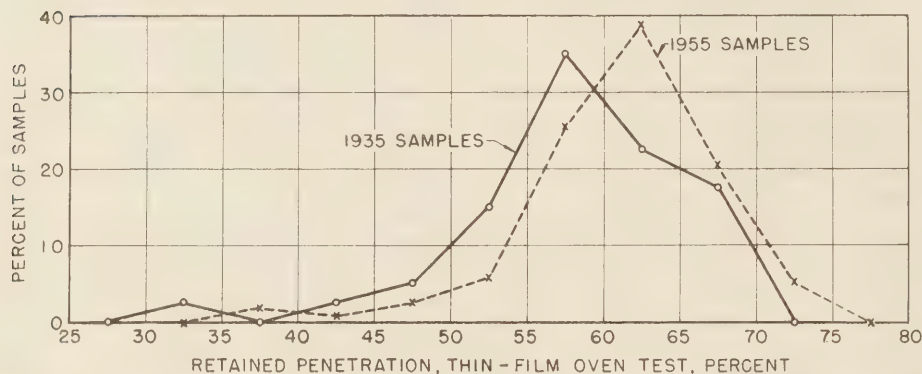


Figure 19.—Distribution of retained penetration after thin-film oven test, 1935 and 1955.

different materials, and some materials meeting present day specifications may actually show poor service characteristics. Consequently, a number of agencies, including the Bureau of Public Roads, are conducting research directed toward the establishment of more direct measures of quality. Several States have adopted special tests designed to raise the overall quality of the asphalts being furnished them. The most extensive effort along these lines has been the adoption, on a trial basis, of a so-called quality specification

by a number of Western States. This specification contains several features not usually a part of standard specifications. A general discussion of these requirements with respect to the data reported in this series of tests and the effect of their application on a nationwide basis is believed to be of interest.

The western quality specification substitutes the Pensky-Martens closed cup apparatus for the Cleveland open cup as the means for determining the flash point. Several States use a limit of 450° F., whereas that recommended by a conference of western producers and consumers in 1957 was 440° F. While such limits may be useful in these States, the tests reported here show that 33 asphalts, most of them of apparently good quality, would fail the requirement of 450° F. if applied on a national basis. The principal reason for including flash point requirements in specifications is to indicate the temperature to which asphalt may be safely heated. Therefore the use of a limit more restrictive than necessary to accomplish this objective can be justified only if correlation with service or laboratory tests for quality is indicated.

Although one State has reported some correlation of Pensky-Martens flash point with service records of asphalts used in that State, such a correlation is apparently not general for asphalts all over the country. These tests show no specific correlation of the flash point values by either method with volatility or the tendency of the material to harden in laboratory tests. There is also no definite relation between the values obtained by the two

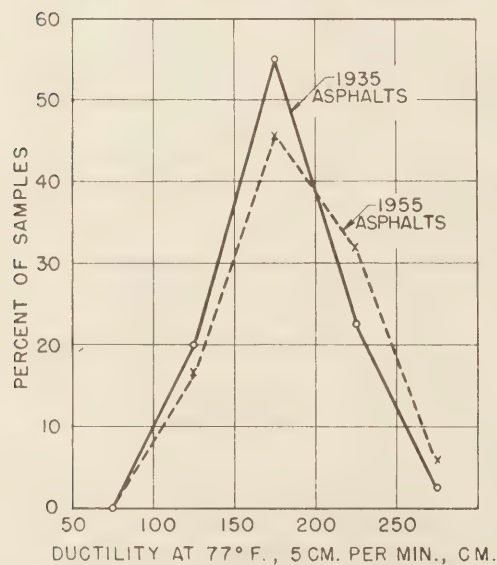


Figure 20.—Distribution of ductility results, 1935 and 1955.

methods. Apparently certain asphalts contain a small trace of volatile material that is sufficient to give a closed cup flash at a relatively low temperature, but the quantity is insufficient to produce a flash in the open cup apparatus. Losses in weight in both the standard and thin-film oven tests show that some of the asphalts having low Pensky-Martens flash points have relatively low amounts of volatile matter.

A second special test is the penetration ratio, that is, the penetration at 39.2° F., 200 g., 60 sec., divided by the penetration at 77° F., 100 g., 5 sec., multiplied by 100. This test was first proposed for use by an Eastern State with a limiting value of 35. As previously discussed, such a limit would not be applicable on a nationwide basis as it would eliminate almost 90 percent of the asphalts available in the far Western States. The application of the test with a limit of 25, however, serves to eliminate only those materials with unusually high temperature susceptibility, and therefore the test does serve a useful purpose in the western area of the country.

Another feature of the quality specification that serves to limit the viscosity-temperature relation is the Furol viscosity at 275° F. This value is of interest not only as a specification requirement but also as a means of determining the proper mixing temperature. The western specification has limits of 85 to 260 seconds for the 85-100 penetration grade asphalt. None of the asphalts in this series had viscosities lower than 85 seconds, but some of the less susceptible good quality asphalts in the Eastern States had viscosities greater than 260 seconds. Thus again, the same limits could not be applied all over the country.

The substitution of the thin-film oven test (1/8-inch film) for the standard loss test is believed to be a definite step forward. The data in this report show the standard test to be of little or no value. The usual limit of 1 percent loss is unrealistic in that no asphalt being produced today even approaches this limit, even though some of them apparently contain a much greater amount of volatile matter than is consistent with good engineering practice. Of even more importance is the failure of the test to indicate the amount of hardening that is likely to occur in the mixing process.

On the other hand, early investigations

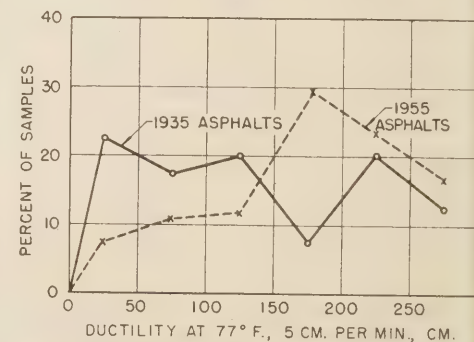


Figure 21.—Distribution of ductility results of thin-film residues, 1935 and 1955.

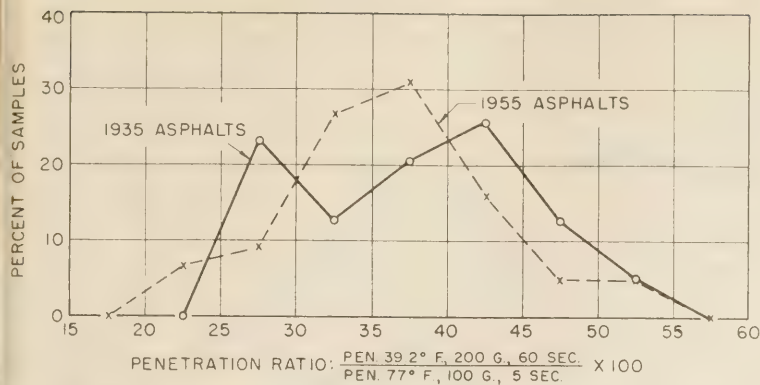


Figure 22.—Distribution of penetration ratios, 1935 and 1955.

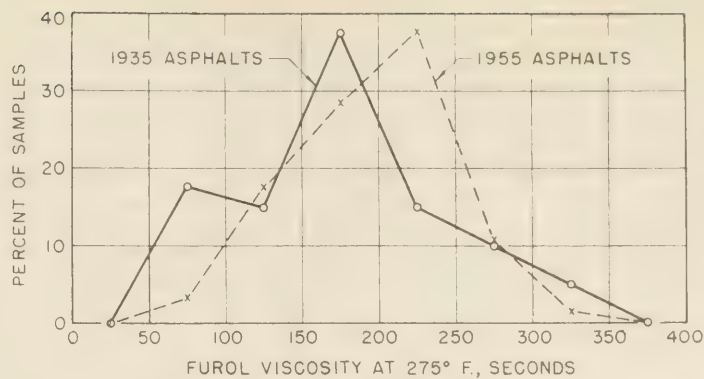


Figure 23.—Distribution of Furol viscosity tests, 1935 and 1955.

have shown that the correlation of the hardening that occurs in the thin-film oven test with the hardening that occurs in normal mixing seems to be generally good for all asphalts. The relation between various tests for hardening was discussed in an article by Pauls and Welborn (4). These authors concluded that a good relation existed between the results of the thin-film oven test and a number of other tests for hardening such as the Shattuck test, an abrasion test on oven-weathered Ottawa sand mixtures, and accelerated outdoor exposure. It was also pointed out that the thin-film oven test is the most suitable for use in specifications because it requires less time, it measures the harden-

ing of the asphalt directly, and it does not require extraction and recovery of the asphalt as in the case of those tests in which an asphalt-aggregate mixture is used. Continuing studies in the Bureau of Public Roads laboratories since that report have not produced any evidence contrary to the conclusions drawn at that time.

The proper specification limits to be applied to the thin-film oven test to eliminate those asphalts likely to be excessively damaged during mixing without being too restrictive have been the subject of considerable debate. These tests show that the limit of 0.75 percent loss most generally used is not unduly restrictive for any area. The results also indicate that a value of 50 percent used by some States for the amount of retained penetration is also suitable and would be preferable to the 47 percent limit now included in the western quality specification. The minimum value of 75 cm. for ductility as used by the Western States appears suitable for that region. However, this limiting value may be somewhat severe for asphalts from the midcontinent area that normally have lower ductility on the original material. A better evaluation of this limit may be made after the other penetration grades of asphalt collected for this study have been analyzed.

As stated earlier, this is a progress report. The data reported indicate generally the differences in test characteristics that exist and those asphalts that have unusual charac-

teristics. While certain trends and relations are evident, no attempt is made to discuss such relations or to draw definite conclusions at this time. It is believed that the completion of the tests for all grades of asphalts and a survey of the performance of some of the more unusual materials will provide a basis for a better evaluation.

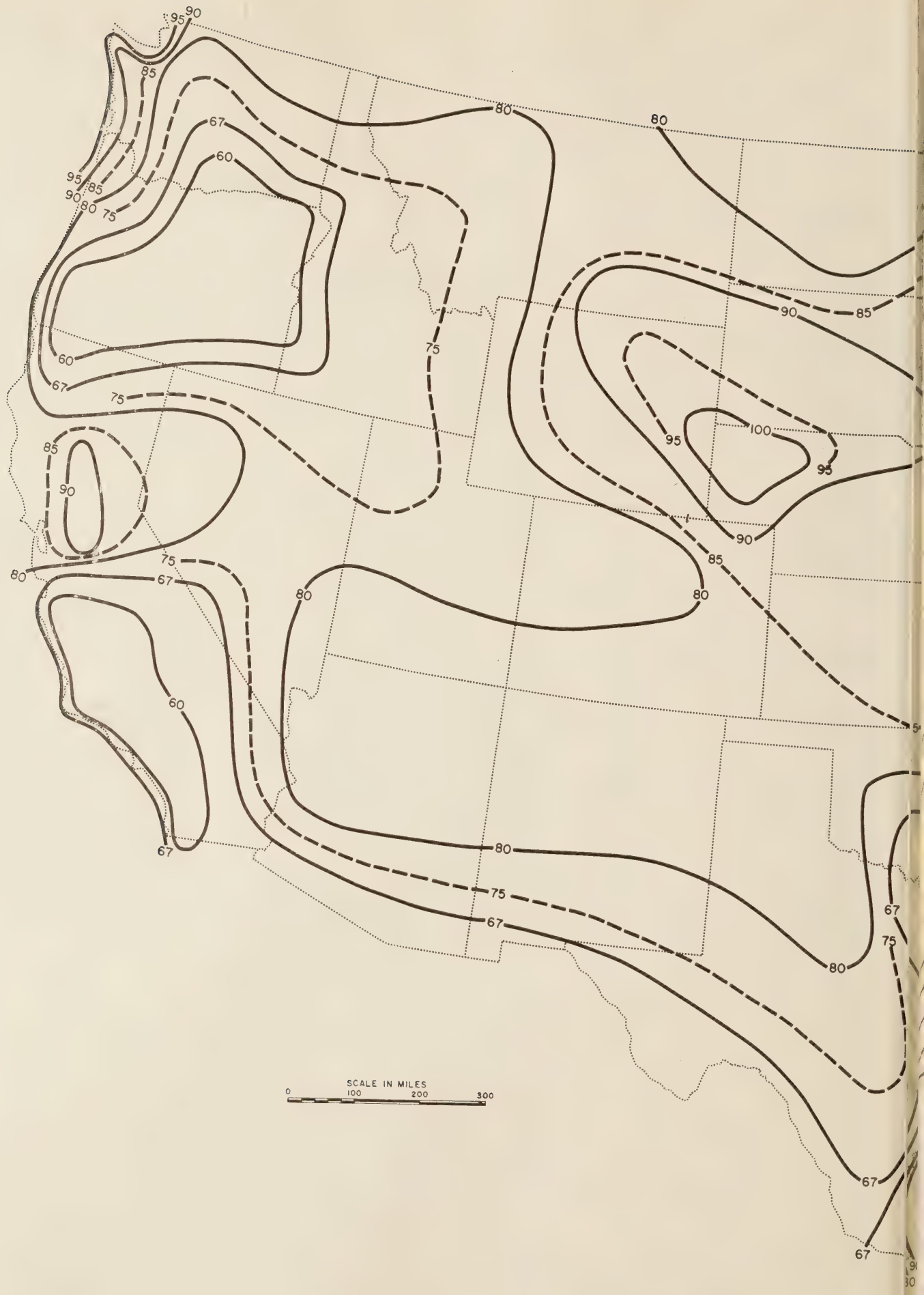
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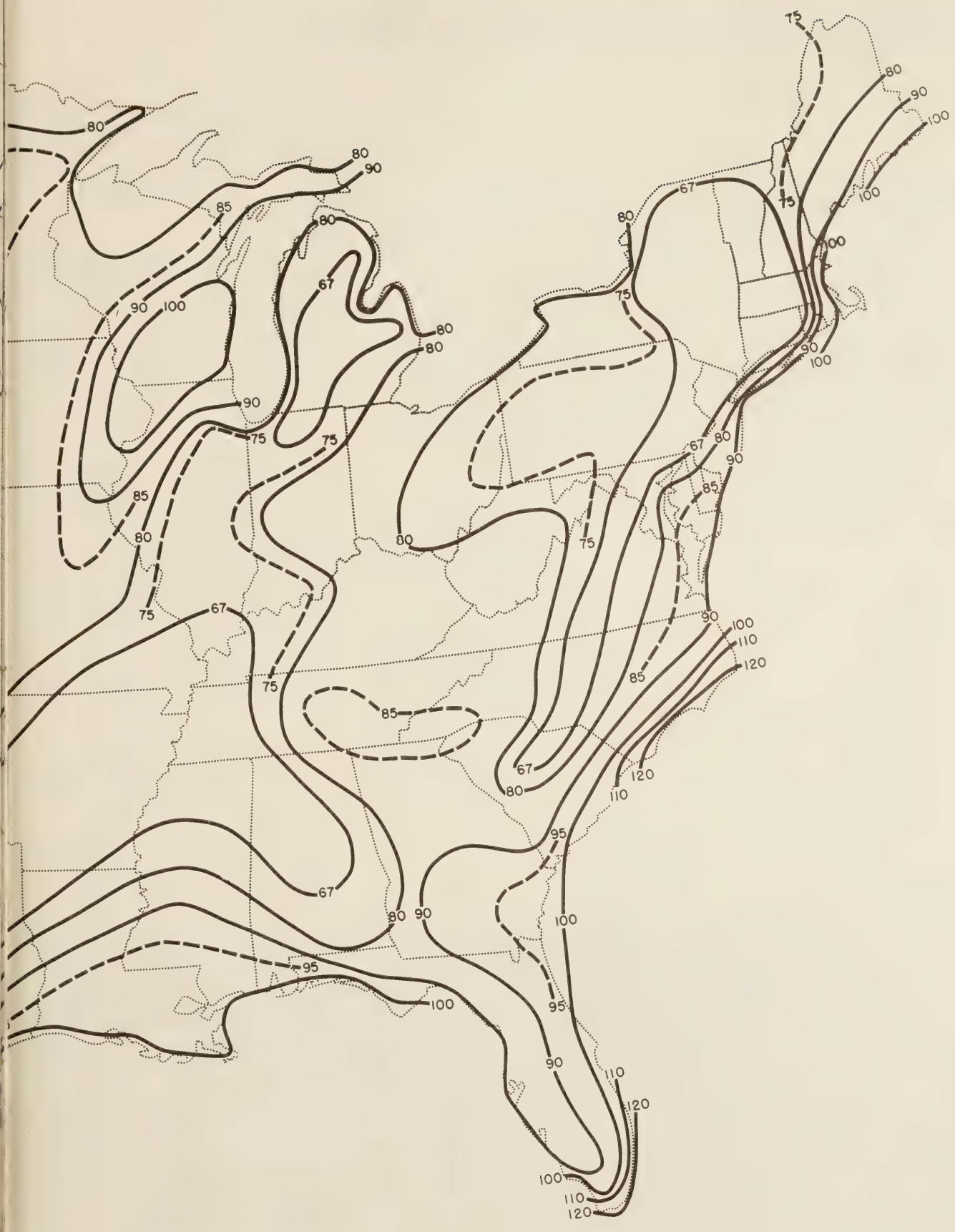
Table 3.—Xylene-naphtha equivalents of positive spot asphalts produced in 1955

Sample identification	Xylene-naphtha equivalent
42.....	1 100
43.....	8-12
56.....	4-8
59.....	4-8
69.....	12-16
79.....	8-12
90.....	0-4
95.....	0-4
98.....	0-4
102.....	8-12
103.....	0-4
109.....	1 100
111.....	8-12
116.....	4-8

¹ Positive spot in xylene.



Maximum wind speeds (miles per hour) at 2



ound for 50-year mean recurrence interval.

North Dakota's Use of Aerial Inventory for County General Highway Maps

By E. THOMAS BOWEN, CHARLES J. CRAWFORD
North Dakota State Highway Department, and
JOHN B. KEMP, Bureau of Public Roads

North Dakota's topography is particularly adaptable to the aerial method of road inventory. The flat and rolling terrain, the section-line road pattern, and the sparsely populated areas make it possible to quickly identify road and cultural features from the air.

North Dakota, being the first State to institute aerial inventory operations, has in its initial 3 years produced better inventory data in much less time and at less cost than the conventional ground inventory method. Formerly, it was necessary for inventory crews to travel by automobile over every road and street in the State. Since North Dakota is the sixth ranking State in total mileage, the ground inventory method was both costly and time consuming. Under the present inventory method, most of the data can be recorded from the air.

The average inventory costs in 1958, based on the combined use of aerial and ground methods, amounted to approximately 27½ percent of the cost of the ground inventory method used in 1955.

ONE of the principal activities of the State highway planning surveys since their beginning in the thirties has been inventory and mapping. Probably the principal use of inventory data has been for the preparation of county general highway maps. A number of methods for collecting the inventory data have been developed by the several States.

The North Dakota Highway Planning Survey has instituted an aerial method for collecting most of the field data. During the past 3 years all 53 counties in the State have been inventoried, an area of about 70,000 square miles and including approximately 115,000 miles of roads and streets.

Inventory Operations

The inventory operations in North Dakota involve essentially a combination of the following activities: office preparation of a work map showing roads and cultural data obtained from aerial photographs; verification or revision of the work map based on field observations from the air; estimation and classification from the air of such information as road surface types and widths, and types and sizes of drainage structures; and collection, by ground crews, of structural and other inventory data in incorporated places. Of necessity, certain horizontal control information must also be obtained by a ground crew.

A print of the most current county general highway map, having a scale of 1 inch equals 1 mile, serves as a base for the work map. Information such as road identification numbers, map segment numbers, and other data which serve to orient the air crew are indicated on the base map. Available aerial photographs are then examined for the purpose of updating the base map to the extent possible. The work maps are cut into segments of convenient size for ease in handling within the aircraft.

The work map is then taken aloft and each road is studied. The roads in North Dakota generally follow the north-south or east-west section-line land grids. The road and cultural data that appear on the work map are identified from the air by a check mark on the map. Features not shown on the work map are added by color code, and conversely, features shown on the map but found to be

nonexisting are crossed out. Also, incorrect map data are adjusted to conform with observed conditions.

Aerial Classification of Roads

Most of the roads located off the Federal aid primary system in North Dakota are gravel-surfaced or dirt roads, and for these a satisfactory visual grouping of three width classes has been used: narrow, under 20 feet; middle, 20-26 feet; and wide, over 26 feet. Widths from construction plans are available for practically all surface-treated and higher type roads.

The narrow earth and gravel-surfaced roads under 20 feet are characterized by a single pair of tracks; the middle class, with seldom meeting traffic, is characterized by three tracks; and the over 26-foot widths generally have two pairs of tracks or four clearly defined wheel tracks (fig. 1).

Minor structures, 10 to 20 feet in length, are classified according to size and type from the air. On the basis of test runs, it was found that an experienced air crew could estimate road surface widths and structure size and type information to better than 95-percent accuracy.

Ground Crew Activities

The ground crew and air crew activities are well coordinated to prevent duplication of effort. The aerial inventory is made first.

This article was presented at the 38th Annual Meeting of the Highway Research Board, Washington, D.C., January 1959. Authors' titles are as follows: Mr. Bowen, Assistant Highway Planning Survey Engineer; Mr. Crawford, Highway Planning Survey Engineer; and Mr. Kemp, District Engineer.



Figure 1.—Aerial classification of low type or unsurfaced road widths: (left) narrow class, single pair of tracks; (center) middle class, three tracks; and (right) wide class, two pairs of tracks.

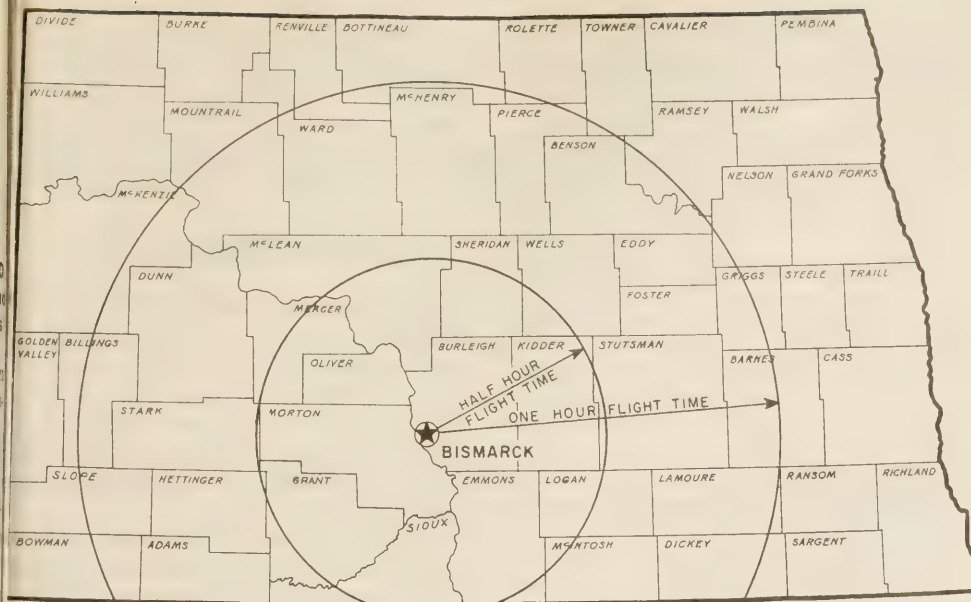


Figure 2.—One-hour flight time from Bismarck covers 58 percent of North Dakota.

counties enroute. By the time the inventory of the outlying counties is completed, a major portion of the work in the intermediate counties has been completed also. By proper scheduling of the counties for inventory in any given year, little time is lost in "dead-heading".

In rough terrain, such as the badlands, high level reconnaissance at 2,000 to 5,000 feet (above the ground) is necessary for orientation. After completion of the high level reconnaissance, the flight altitude is reduced to less than 1,000 feet for detailed road information.

In flat or gently rolling terrain the high level reconnaissance is employed only in the more congested urban areas. In rural areas the section lines are usually well defined, in many instances with a road or trail. Orientation presents no special problem in such areas and the inventory data can be collected by low level flights. These flights generally are made at an altitude of 200 to 500 feet, and at an air speed of about 80 miles per hour. FAA and North Dakota low flight waivers are required.

The low level county-wide flight runs are made covering one section line at a time and, depending upon the wind direction on a given day, either north-south or east-west section lines are flown. Occasional circling and reruns are necessary if features are not clearly identifiable on the first run. For instance, it may be difficult to ascertain whether a dwelling unit in a grove of trees is occupied. Also, a cluster of houses tends to pass from view too quickly at low altitudes. If the culture is quite dense, it may be necessary to climb to a higher altitude to get a better overall view.

Comparative Costs

As shown in table 1, the area of the average county in North Dakota is 1,324 square miles. During 1955, the last year the ground inventory method was used, the inventory operations in an average county cost \$6,104 or \$4.61 per square mile. The cost in previous years approximated this amount.

In 1956, the first year of the aerial inventory, the average cost per county was \$2,118 or \$1.60 per square mile. In 1958, the average costs per county and per square mile were \$1,681 and \$1.27, respectively. Field inventory costs should be further reduced during subsequent reinventory operations.

be a new motor or a small screw, the State Highway Department initiates the work orders and the corporation pays the bill.

There is strict adherence to FAA safety regulations, both in maintenance and in flight. The corporation carries insurance on damage to the airplane, property damage, and liability coverage for all State and Federal personnel using the craft.

The air crew consists of a pilot and a recorder. The State Highway Department employs a pilot on an annual salary, which includes an increment for flight time. When not engaged in flying activities, particularly during the winter months, he is assigned office duties. A number of State employees hold commercial pilot licenses which qualify them for this type of work. The recorder is one of the regular draftsmen in the Inventory and Mapping Section. Several draftsmen have been trained for this duty.

Three-fourths of the counties in North Dakota are within 1 hour's flight time from the State Capitol in Bismarck (fig. 2), which is the base of operations for the air activities. This saves subsistence and quarters allowances and is convenient in assigning office duties during inclement weather.

In working the outlying counties the air crew collects inventory data in intermediate

and all possible data are collected by this method. The remainder is handled by the ground crew.

In areas where there is inadequate coverage of triangulation stations, the ground crew takes the aerial photographs into the field, locates enough section corners to give adequate horizontal control data for mapping, and pin pricks the section corner locations on the aerial photographs. It should be noted that the collection of this horizontal control information by the ground crew is a one-time operation and it has been completed.

For structures with over 20-foot clear span, the ground crew records type, width, length, and related data. Since most of this information has been obtained, future reinventory operations will include only the structures built, replaced, or destroyed since the previous inventory. Such structures can be readily identified by the air crew. Inventory data for structures built on the Federal-aid systems can be taken from the construction plans.

The air crew has inventoried the smaller unincorporated compacts by the checkoff method, working from photocopy enlargements of the aerial photographs. In a few of the larger unincorporated compacts, especially those with over 500 population, some assistance from the ground crew was needed.

Equipment, Personnel, and Operation

The aerial inventory is accomplished in a four-place aircraft equipped with all-weather instruments including a directional gyro compass. The aircraft is leased from a privately owned corporation exclusively for the inventory operation. The rental rate is \$12 per hour without pilot; there is no fixed minimum charge for limited use. A new airplane of this general type so equipped would cost from \$10,000 to \$15,000.

The State has full control of all operations and maintenance. Whenever repairs and maintenance are deemed necessary, whether it

Table 1.—Comparison of aerial and ground inventory costs in North Dakota, 1955-58, based on an average of 1,324 square miles per county

Cost basis	1955 (=100) ¹	1956		1957		1958	
		Actual cost	Adjusted cost ¹	Actual cost	Adjusted cost ¹	Actual cost	Adjusted cost ¹
Cost per county:							
Aerial inventory.....		\$1,165	\$1,095	\$966	\$899	\$807	\$751
Ground inventory.....	\$6,104	953	896	914	849	874	813
Total.....	6,104	2,118	1,991	1,880	1,748	1,681	1,564
Cost per square mile:							
Aerial inventory.....		0.88	0.83	0.73	0.68	0.61	0.57
Ground inventory.....	4.61	.72	.67	.69	.64	.66	.61
Total.....	4.61	1.60	1.50	1.42	1.32	1.27	1.18

¹ Cost indexes: 1955=100, 1956=106.4, 1957=107.5, and 1958=107.5. Changes in index values reflect primarily increases in salaries and aircraft operating costs.

Future Operations

Reinventory operations will be continued on a 3-year cycle. This cycle is considered reasonable from the standpoint of efficient inventory and mapping operations, and in view of the need for current data. Under this plan, one-third of the roads and streets would be inventoried each year.

Every effort is being made to transfer ground crew inventory activities to the air crew. In the past, the ground crew has inventoried all incorporated places primarily to identify corporate limits. New methods of obtaining this information by other than a direct visit are under consideration. Also under consideration is the purchase of a camera and appropriate enlarging, developing, and reproduction equipment to permit aerial inventory of areas having relatively heavy cultural development.

Within a short time, it is anticipated that all incorporated places under 500 population, which represent about 70 percent of all incorporated places in North Dakota, will be inventoried by the aerial method without assistance from a ground crew. Ground crew activities will then be limited to inventorying streets in cities over 500 population and to measuring and classifying structures.

Maximum Wind Speeds to Consider in Designing Highway Signs

In cooperation with the Bureau of Public Roads, the U.S. Weather Bureau has prepared the map shown on pages 208-209 which presents wind speeds throughout the United States.

The specific purpose of the map is to provide highway engineers with wind speed values that can be used in the design of highway signs, especially overhead signs. For the first time, the wind data compiled by the Weather Bureau were developed from observations at airport stations instead of locations within cities. A comparison made between city and airport stations in the same locality showed that winds were considerably higher, in most cases, at airports.

Wind speeds shown on the map at an elevation of 30 feet above ground are for the 50-year mean recurrence interval, and take into account thunderstorms and hurricanes. Tornadoes are not subject to prediction by the method used in compiling the map data, and have such extreme wind speeds with a low probability of occurrence that design for their loads is not economically warranted. The map does not show wind direction; hence, the term speed is used instead of velocity.

Adequate guide and destination signs for the Interstate System have been estimated to cost nearly \$½ billion. The greater dimensions of the new signs and their position along the roadway to provide highway clearance and legibility make the sign support structure an important engineering problem.

Highway Statistics, 1957

The Bureau's *Highway Statistics, 1957*, the thirteenth of the bulletin series presents annual statistical and analytical tables of general interest on the subjects of motor fuel, motor vehicles, highway-user taxation, State and local highway financing, road and street mileage, and Federal aid for highways, is now available.

The 200-page publication, which includes special tables on State legal and administrative provisions regarding motor-fuel taxation, motor-vehicle registrations, and operator licenses, may be purchased from the Superintendent of Documents, U.S. Government Printing Office, Washington 25, D.C., at \$1.25 a copy. The series of annual bulletins that are available from the Superintendent of Documents are indicated on the inside back cover of PUBLIC ROADS.

Characteristics of Traffic Entering and Leaving the Central Business District

BY THE DIVISION OF HIGHWAY PLANNING

BUREAU OF PUBLIC ROADS

Reported by DAVID A. GORMAN, Highway Research Engineer, and
STEDMAN T. HITCHCOCK, Chief,
Highway Planning Division

BETWEEN 1945 and 1955, parking surveys were conducted in the central business districts of 91 cities. The surveys consisted of two phases: parking and traffic. In many of these surveys, because of a limited budget, both phases were studied only between 10 a.m. and 6 p.m., hours when parking and traffic problems were most evident. For this reason and for comparative purposes, all data, except when otherwise noted, are presented for this time period.

The 10 a.m. to 6 p.m. period, although desirable for the study of parking, has its shortcomings from the traffic standpoint because of the omission of the morning peak hours of inbound traffic. Since the 10 a.m. to 6 p.m. period included the daily peak hours of outbound traffic and since late afternoon peaks are usually greater than morning peaks, preference was given in the analysis to the outbound traffic volumes as the basis for comparing traffic volumes among cities. This, however, is not intended to detract from the usefulness of the inbound traffic data shown in the tables. Inbound traffic data can also be used for comparing traffic volumes among cities and population groups.

Vehicles Entering and Leaving the Central Business District

The central business district with its concentration of commercial, business, financial, and governmental activities is one of the principal destinations of traffic in an urbanized area.¹ Table 1 shows the number of vehicles entering and leaving the central business district between 10 a.m. and 6 p.m., and the relation between traffic volumes and urbanized area population for each of the 91 cities. From this table it is possible to compare traffic volumes of one city with another, since the data pertain to the same period of the day and were obtained by the same procedure. Table 2 is a summary showing the averages of these data for cities within each population group.

Five types of traffic entered the central business district: (1) Vehicles passing through without parking, 10 a.m.–6 p.m.; (2) vehicles arriving after 10 a.m. and leaving before 6 p.m.; (3) vehicles arriving before 10 a.m. and leaving after 6 p.m.; (4) vehicles arriv-

The prosperity of the central business district depends to a great extent upon a transportation system capable of carrying the huge volumes of traffic destined to the central area and upon vehicle storage capacity. Knowledge of the movement of traffic entering and leaving the central business district, including its volume and composition, and the ability to estimate these traffic characteristics are prerequisites for good city planning.

The central business district is but one terminus of many trips in an urbanized area. The other major terminus is outside the central business district in the various zones or sections of the urbanized area. This article discusses only one area of the study of urban traffic, the central business district. With the development of more accurate relationships between population, land use, and automobile and transit trips generated outside the central business districts, more reliable predictions of the volume and distribution of travel from the various zones to the central business district should be possible.

The traffic volume data presented here should be considered carefully before applying to any particular city. The wide variations in numbers of vehicles entering and leaving the central business district of cities within a population group demonstrates the need for precaution in making generalizations, except in the case of averages for population groups. Nevertheless, the data do have considerable value as a measure of traffic that can be expected to enter and leave the central business districts in cities of different sizes.

ing after 10 a.m. and leaving after 6 p.m.; and (5) vehicles arriving before 10 a.m. and leaving before 6 p.m. Vehicles in groups 1 and 2 were counted as they entered and again as they left. Vehicles in group 3 were missed entirely; those in group 4 were counted inbound only; and those in group 5 were counted outbound only.

The ratio of outbound vehicles to inbound vehicles between 10 a.m. and 6 p.m. tended to increase with population size, (tables 1 and 2), which shows that more vehicles of group 5 entered the central business district of the larger cities than vehicles of group 4. This seems to indicate that the proportion of employees in the inbound traffic stream increases with population size. This is significant because of the bearing it has upon the type of parking space that is required in the larger cities in contrast to that which is required in the smaller cities. Employees as a group are long-time parkers, whereas persons on business and shopping trips are generally short-time parkers.

Figure 1 shows the number of vehicles by urbanized area population that left the central business district between 10 a.m. and 6 p.m., and the number per thousand population. According to this graph, the number of vehicles leaving the central business district in proportion to population decreased as cities became larger. The slope of the

curve for the number of vehicles leaving the central business district approaches the horizontal for cities of about 800,000 or more population which indicates the probability that further increases in population produce only very minor increases in the number of vehicles leaving the central business district.

It should be noted that the curves apply only to averages for cities within population groups and not to individual cities. Using averages for cities within a population group greatly reduced the influence of factors responsible for the variations of the individual cities. It has not yet been possible to identify all of these factors nor to measure them satisfactorily.

Traffic Volumes Compared on Per Capita Basis

The traffic problem is not confined to large cities. On a per capita basis, the central business districts in the smaller cities are greater traffic magnets than those in the larger cities. Thirteen times as many vehicles per thousand population entered the central business district in the average city of the 10,000–25,000 population group as in the over 1 million population group. This large difference is probably due in part to the fact that the area of central business districts increases very slowly in relation to population. The average city in the over 1 million

¹ *Parking Guide for Cities*, Bureau of Public Roads, Washington, 1956, fig. 31, p. 115.

Table 2.—Summary of vehicles entering and leaving the central business districts by population groups

Population group	Number of cities	Average urbanized area population, 1950	Vehicles entering CBD, 10 a.m.—6 p.m. ¹		Vehicles leaving CBD, 10 a.m.—6 p.m.		Ratio: vehicles leaving/vehicles entering	Vehicles leaving CBD during peak ½ hour			Ratio: peak ½ hour/average ½ hour	Trucks and buses leaving CBD, 10 a.m.—6 p.m.			
			Average number per city	Per 1,000 population	Average number per city	Per 1,000 population		Average number per city	Per 1,000 population	Percentage of all vehicles leaving 10 a.m.—6 p.m.		Number of cities	Average number per city	Average per 1,000 population	Percentage of all vehicles leaving 10 a.m.—6 p.m.
5,000–10,000.....	3	7,900	8,700	1,107	8,900	1,125	1.02	810	103	9	1.47	3	1,864	235	21
10,000–25,000.....	26	17,700	15,100	860	15,600	889	1.04	1,450	83	9	1.49	25	2,908	167	18
25,000–50,000.....	25	36,000	21,700	621	22,700	650	1.05	2,230	64	10	1.56	20	4,161	121	19
50,000–100,000.....	7	82,400	37,900	471	39,800	494	1.05	4,290	53	11	1.70	6	6,150	76	16
100,000–250,000.....	14	152,600	38,500	252	40,700	267	1.06	4,120	26	10	1.57	13	7,690	50	19
250,000–500,000.....	7	365,300	60,300	167	64,700	180	1.08	6,470	19	10	1.57	3	12,144	34	19
500,000–1,000,000.....	6	577,500	80,500	139	86,600	149	1.07	9,290	16	11	1.69	6	16,695	29	19
Over 1,000,000.....	3	1,315,200	85,500	65	95,900	73	1.12	11,120	9	11	1.84	3	22,190	17	23

¹Excludes vehicles already within the central business district at 10:00 a.m.

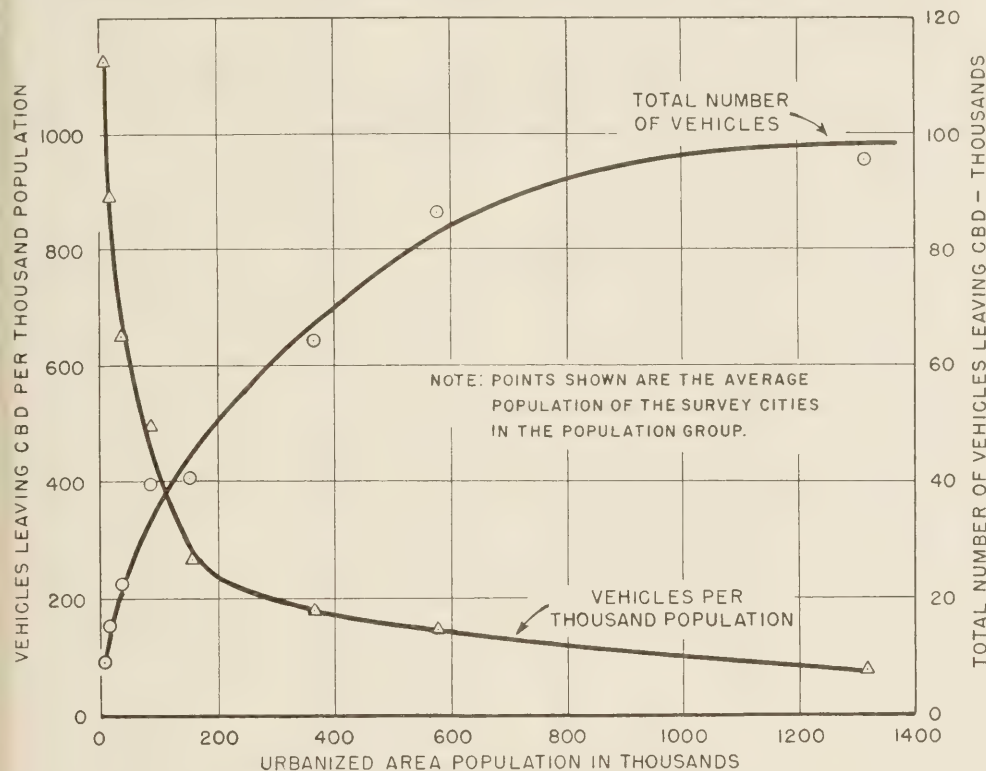


Figure 1.—Vehicles leaving the central business district, 10 a.m.—6 p.m.

population group had only one-ninth as much ground area per capita as the average city in the 10,000–25,000 population group². This does not permit as great a per capita use of the automobile in central business districts of urbanized areas of over 1 million population. The availability of mass transit, the small number of parking spaces in relation to population, the greater proportion of other than downtown destinations in the larger cities³, and the greater frequency of downtown trips in smaller cities are important contributing factors to the large difference in the per capita ratio of vehicles entering the central business districts of these two population groups. The declining number of vehicles entering the central business districts per thousand population with increasing city size reflects the decreasing relative importance of the central business district in the large urbanized areas as a traffic generator

in comparison with total traffic generated in the entire urbanized area.

As shown in table 3, the average number of vehicles entering the central business districts of cities with over 1 million population was only 15 percent greater than the number entering the central business districts of cities in the 500,000–1,000,000 population group. This is in striking contrast to an average population difference of 138 percent. Fewer vehicles entered the central business

Table 3.—Comparison of urbanized area populations, areas of central business districts, and vehicles entering CBD in selected cities of the two largest population groups

Comparison	Ratio, population	Ratio, area of CBD	Ratio, vehicles entering CBD
Cleveland/Dallas.....	2.57	1.75	1.11
Cleveland/Seattle.....	2.23	1.60	1.15
St. Louis/Dallas.....	2.60	2.02	.86
St. Louis/Seattle.....	2.25	1.85	.89
Average city over 1,000,000/average city 500,000–1,000,000 ¹	2.38	1.99	1.15

¹ Cities over 1,000,000 population: Baltimore, Cleveland, and St. Louis. Cities included in 500,000–1,000,000 population group: Atlanta, Portland, Dallas, Providence, and Seattle.

districts of Baltimore and St. Louis than entered those of Dallas and Seattle, despite the fact that the former are considerably larger cities. The average city of the 1 million or more population group had 74 times the population of the average city in the 10,000–25,000 population group, but only 6 times the number of vehicles entering and leaving between 10 a.m. and 6 p.m. (table 2 and fig. 1).

Variations Among Cities of Same Population Group

The average volume of traffic entering the central business district for the group of cities comprising a population group increased with each progressively larger group, although not in direct proportion. This trend is natural and one that should be expected. The large variations within cities of each population group and the reasons for these variations are probably more significant than the averages for the population groups.

Although population is a very important factor, the variations cannot be fully explained by population alone. Other factors may be just as important in explaining why some cities within the same population group, such as Reno, Nev., and Eugene, Oreg., in the 25,000–50,000 population group and Houston, Tex., in the 500,000–1,000,000 population group, had more vehicles entering the central business district than other cities in the same group. The geographical location of the central business district with respect to the arterial and regional highway system, mass-transit use, economic characteristics of the city, degree of centralization of commercial and industrial facilities, and many other characteristics are all very significant factors that affect the volume of traffic entering the

² Parking Guide for Cities. Table 2, p. 11.

³ Parking Guide for Cities. Figures 5 and 31, pp. 19 and 115.

Table 5.—Summary of accumulation of vehicles in the central business district in relation to population and area

Population group	Number of cities	Average area of CBD, square mile	Peak and average accumulation of vehicles per city in the CBD, 10 a.m.-6 p.m.			Average peak accumulation of vehicles per city in the CBD		
			Peak	Average	Ratio of peak to average	Per square mile	Per 1,000 population	Per square mile per 1,000 population
5,000-10,000.....	3	0.08	1,030	770	1.35	15,100	132	2,011
10,000-25,000.....	26	.18	1,690	1,490	1.15	10,900	96	622
25,000-50,000.....	22	.22	2,820	2,450	1.16	13,500	80	378
50,000-100,000.....	7	.35	4,940	4,460	1.11	14,600	60	184
100,000-250,000.....	14	.40	6,400	5,770	1.11	16,300	42	107
250,000-500,000.....	7	.59	12,210	10,730	1.15	20,700	34	60
500,000-1,000,000.....	6	.62	17,150	15,430	1.12	28,000	30	49
Over 1,000,000.....	3	.99	23,150	20,240	1.14	22,900	17	17

¹ Newport News, Va., excluded.

equivalent area basis permits a more equitable comparison within each population group.

Changes in Supply of Parking Spaces

A study of the changes in supply of parking space in 37 cities revealed that the average annual increase in parking spaces over the 9-year period from 1947 to 1956 was only 2 percent in central business districts of urbanized areas with over 1 million population.⁴ All of the gain came from offstreet parking spaces where turnover is relatively low, averaging about 1.6. On the other hand, many curb spaces were eliminated where turnover is relatively large, averaging about 4.4. The net result has been a decrease in available parking space.

The difference in the slopes of the upper curves in figures 1 and 2 for cities between 650,000 and 1,300,000 population is a reflection of the longer parking durations and lower turnover rates in the central business districts of the very large population groups. As urbanized areas increase in population, a greater proportion of motorists park offstreet where the turnover, as previously mentioned, is much less than at the curb. The overall turnover rate in the average central business district of the population group over 1 million is about half that of the population groups under 100,000.⁵ This results in a considerably larger buildup of vehicle accumulation in the central business districts of the larger urbanized areas. In the larger cities a greater proportion of all vehicles entering were present at the time of peak accumulation. Approximately 60 percent more storage space was required for every 100 vehicles leaving the central business district of the urbanized areas over 500,000 population as that required by the same number of vehicles leaving the central business district in cities under 100,000 population (tables 6 and 7). An average of 880 vehicles per 100 parking spaces left the central business district in cities under 100,000 population, whereas 550 vehicles per 100 parking spaces left the central business district in cities of over 500,000 population (table 7).

⁴ *Changes in supply of parking space*, by David A. Gorman. Highway Research Abstracts, Highway Research Board, vol. 26, No. 6, June 1956, pp. 19-22.

⁵ *Parking Guide for Cities*. Table 27, p. 30.

The longer parking durations and the resultant high peak accumulation in cities with over 1 million population have an important bearing on the question of the economic feasibility of providing sufficient parking space for all who desire to park in the large cities. They are also important contributing factors in restricting the number of vehicles that can be accommodated during the day both in storage and in movement.

Outbound Traffic Volumes

The daily peak exodus of vehicles from the central business district usually occurred between 5 and 5:30 p.m. In the urbanized areas of over 1 million population, an average of about 11,000 vehicles left between 5 and 5:30 p.m. (table 2 and fig. 3). The maximum peak half-hour traffic volume observed leaving a central business district was 14,200 vehicles in Houston, Tex.

The outbound traffic volumes for the 91 cities during the peak half-hour of traffic

flow exceeded that of the average half-hour between 10 a.m. and 6 p.m. by about 60 percent (table 2). The ratio generally increased with population.

Through Traffic Volumes

The major arterial routes of an urban area almost invariably radiate from the central business district. Between 48 and 63 percent of the drivers that entered between 10 a.m. and 6 p.m. did not stop to park (table 7); many entered only because of the pattern of the highway and street system. The percentages in table 7 probably include some vehicles which had passed through the central business district and were parked just outside, with the central business district as the ultimate destination of the drivers. Also, because of the manner in which observations were made, the percentages included vehicles in service stations and garages being serviced or repaired.

The percentages shown in table 7 were computed without regard to trip origins of parkers because trip origin data were not available in most parking reports. Had trip origins of parkers been taken into account, the resulting percentages of the vehicles that entered and did not stop to park would have been greater than those shown in table 7, although only by a small amount, since some parkers had come from other parking places inside the central business district.

During the peak half-hour of traffic movement, usually between 5 and 5:30 p.m., as many as 98 percent of the vehicles in one of the cities in the 500,000-1,000,000 population group passed through the central business district without parking (table 6). In many cities, a large proportion of this traffic might have been more satisfactorily diverted around

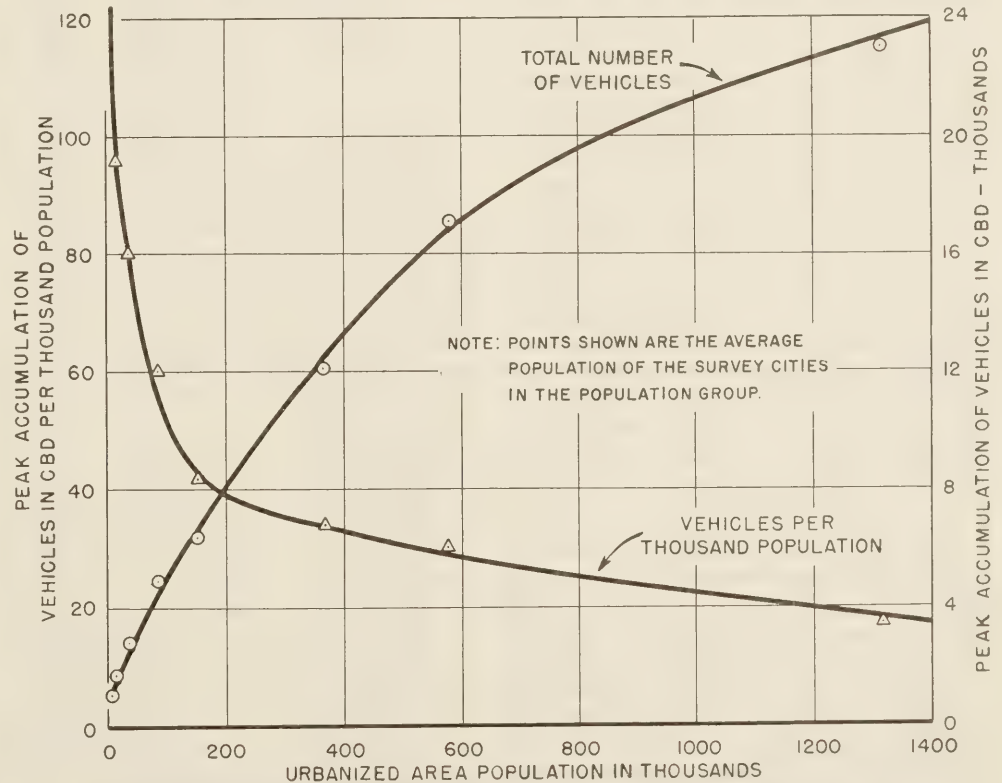


Figure 2.—Maximum accumulation of vehicles in the central business district.

Table 7.—Summary of vehicles leaving CBD per 100 parking spaces, ratio of peak accumulation to outbound traffic, and percentage of through traffic

Population group	Number of cities	Average number of available parking spaces	Average number of vehicles leaving CBD per 100 parking spaces		Ratio: peak accumulation/peak ½ hour outbound traffic	Percentage of vehicles entering and not stopping to park		Peak accumulation as a percentage of total vehicles leaving CBD
			10 a.m.—6 p.m.	Peak ½ hour		10 a.m.—6 p.m.	Peak ½ hour	
5,000–10,000	3	850	960	86	1.3	63	69	12
10,000–25,000	26	1,960	849	78	1.2	49	57	11
25,000–50,000	24	3,080	856	82	1.3	51	58	13
50,000–100,000	7	5,240	845	87	1.1	48	60	12
100,000–250,000	14	5,990	719	70	1.6	55	66	15
250,000–500,000	7	11,600	584	60	2.0	55	69	19
500,000–1,000,000	6	14,040	628	66	1.9	54	77	20
Over 1,000,000	3	23,580	465	52	2.0	52	74	24

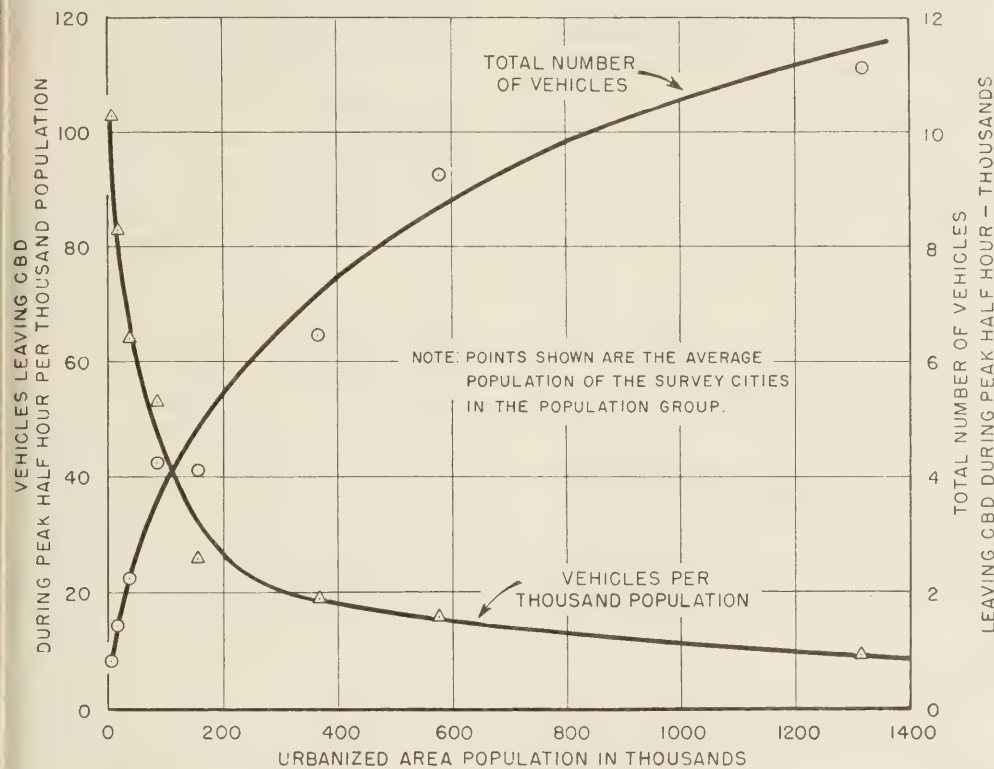


Figure 3.—Vehicles leaving the central business district during peak half hour.

greater proportion of the trips were made for work and a smaller proportion for shopping.

Vehicles in Motion

The wide variations in the number and proportion of vehicles in motion, shown in table 9, limit the usefulness of these data, and the averages are presented here merely for the purpose of shedding some light on the approximate volume and proportion of vehicles in motion within the central business district at an average moment between 10 a.m. and 6 p.m. and also at 5 p.m. The number of vehicles in motion was determined by subtracting the parking accumulation from the cordon accumulation. Disregarding population considerations entirely, the standard deviation of the percentage of vehicles in motion in 87 cities, assuming a normal distribution, was 12 percent around a mean of 25 percent. According to statistical theory, one could expect to find for two-thirds of the time the percentage of vehicles in motion would be between 13 and 37 percent of the cordon accumulation and

95 percent of the time, between 1 and 49 percent.

Generally, the number of vehicles in motion increased as cities became larger. There were 290 vehicles in motion in the average central business district of cities in the 5,000–10,000 population group as compared with 3,210 vehicles in motion in the average central business district of cities in the 500,000–1,000,000

Table 8.—Vehicle trips with known trip purposes, involving parking in the central business district

Population group	Number of cities ¹	Percentage distribution, according to purpose				
		Shopping	Business	Work	Other	Total
5,000–10,000	2	27	32	15	26	100
10,000–25,000	27	31	28	18	23	100
25,000–50,000	23	29	30	18	23	100
50,000–100,000	7	27	31	16	26	100
100,000–250,000	14	25	39	17	19	100
250,000–500,000	8	16	42	21	21	100
500,000–1,000,000	7	17	42	20	21	100
Over 1,000,000	4	12	32	36	20	100

¹ Includes 87 of the cities listed in table 1 and 5 additional cities for which trip purpose data were available.

population group. The low figure of 1,910 vehicles in motion in the population group of over 1 million is at variance to the trend and perhaps could indicate a reversal in trend for the largest cities. It may be due to the large percentage of worker-parkers in this population group.

The number and percentage of vehicles in motion at 5 p.m. is also of interest, though of limited value because of the wide variations in the data from which the averages were derived.

Traffic Pattern at Periphery of Central Business District

The cordon traffic data from many cities of various population groups were analyzed in an attempt to discover, if possible, the underlying basic traffic pattern at the periphery of the central business district common to all cities of similar physical characteristics. It is possible that data, such as those presented in table 10 for a 10-hour period (8 a.m. to 6 p.m.), could be useful in forecasting traffic volumes resulting from population growth and in allocating them to a properly designed street system within and around the central business district. They are not adequate for making precise forecasts of traffic volumes and their distribution pattern, and are merely presented as an indication of what can be expected with population increase. Because of the limited information available and the many factors that must be considered, such as type of street, method of operation (whether one-way or two-way), number of lanes, and other traffic controls, these data cannot give the complete answer, but do shed some light upon a most complex subject for which an answer is sought.

The number of streets leading into the central business district is related to the size and geographical location of the central business district. In cities under 25,000 population, there are about 25 street entrances (table 10), whereas cities with over 1 million population have 42 street entrances at the periphery of the central business district.

In cities of 10,000–50,000 population, the street with the greatest inbound traffic volume carried about 19 percent of all vehicles entering the central business district in the 10-hour period between 8 a.m. and 6 p.m. In the larger urbanized areas, a smaller difference among the five most heavily traveled streets was observed in the percentage of

Table 9.—Average number and percentage of vehicles in motion in the central business district, by population group, during 8-hour period and at 5 p.m.

Population group	8-hour period, 10 a.m.-6 p.m.				5 p.m.		
	Number of cities	Average cordon accumulation	Average number of vehicles in motion	Percentage of average cordon accumulation in motion	Number of cities	Average number of vehicles in motion	Percentage of average cordon accumulation in motion
5,000-10,000.....	3	770	290	37	3	520	51
10,000-25,000.....	26	1,510	370	24	23	480	31
25,000-50,000.....	22	2,450	640	25	18	890	33
50,000-100,000.....	4	5,000	730	14	4	1,080	21
100,000-250,000.....	16	5,470	1,580	28	14	1,920	35
250,000-500,000.....	7	10,730	2,810	26	7	3,810	38
500,000-1,000,000.....	6	15,430	3,210	24	5	4,370	32
Over 1,000,000.....	3	20,240	1,910	9	3	2,860	17

Table 10.—Summary of traffic volumes to and from the central business district

Population group ¹	Traffic entering CBD, 8 a.m.-6 p.m.					Traffic leaving CBD, 10 a.m.-6 p.m.				
	Number of cities	Average number of street entrances	Number of streets carrying one-half of traffic	Number of vehicles entering		Number of cities	Average number of street entrances	Number of streets carrying one-half of traffic	Number of vehicles leaving	
				On all streets	Greatest number on 1 street				On all streets	Greatest number on 1 street
10,000-25,000.....	16	25	4	20,360	4,210	3	21	4	13,410	2,180
25,000-50,000.....	13	25	4	26,060	4,630	3	20	4	20,180	3,670
50,000-100,000.....	1	42	6	56,160	6,080	2	32	6	41,980	5,070
100,000-250,000.....	3	31	6	47,360	5,250	7	27	6	43,330	4,870
250,000-500,000.....	---	---	---	---	---	2	26	6	74,180	7,820
Over 1,000,000.....	1	42	7	102,640	12,230	1	41	8	86,840	8,040

¹ No inbound traffic data available for 250,000-500,000 population group. No data available for 500,000-1,000,000 population group.

inbound traffic carried by each street at the central business district cordon.

The largest inbound traffic volume carried on a single street between 8 a.m. and 6 p.m. was 12,230 vehicles which occurred in the population group of over 1 million (table 10). This was 2.9 times as great as the largest inbound traffic volume of 4,210 vehicles entering on a single street in the 10,000-25,000 population group. The population ratio for the two groups was about 74 to 1. In the single city in the population group over 1 million for which data were available, 102,640 vehicles entered between 8 a.m. and 6 p.m. compared with an average of 20,360 vehicles in cities of 10,000-25,000 population,

a traffic volume ratio of 4.9 to 1 on only 1.7 times as many street entrances.

Fifteen percent of the streets crossing the central business district cordon carried 50 percent of the inbound vehicles and one-half of the streets carried 90 percent of the inbound vehicles. Of the remaining streets, none carried more than 2 percent of the inbound traffic and many carried less than 1 percent. Similarly, 19 percent of the streets at the central business district cordon carried 50 percent of the outbound vehicles, and one-half of the streets at this cordon carried 85 percent of the outbound vehicles.

These findings, supplemented by a more detailed examination of actual local street con-

ditions, might be especially useful in cities under 50,000 population. Consideration could be given to the feasibility of closing some of the streets to through traffic at the periphery of the central business district and converting them to street parking areas with angle parking. Curb parking might then be entirely eliminated from the few streets with the highest traffic concentration, particularly during the morning and evening rush hours. The increased traffic carrying capacity of these streets would accommodate vehicles displaced from the closed streets.

Since most of the streets at the periphery of the central business district in cities over 100,000 population carry significant volumes of traffic, the closing of any of these streets would be less feasible since a large number of motorists might be inconvenienced.

Application of Data to Emergency Evacuation

Parking and traffic data provide a broad perspective of the scope of the traffic problem involved in evacuating persons and vehicles from the central business districts in an emergency. The data can aid in determining the feasibility of an evacuation plan and in devising various ways and means for its implementation.

As shown in table 6, the ratio of the peak accumulation of passenger cars, trucks, and buses to the peak half-hour outbound traffic volume varied from 0.8 to 2.8, increasing generally with population. Considering only present usage of the street capacity and present traffic-operating conditions, it would require from slightly less than ½ hour to about 1½ hours to evacuate all vehicles from the central business district at the time of the peak vehicle accumulation at a rate equal to the outbound traffic flow occurring daily during the peak half-hour. This evacuation time could obviously be reduced by making most, if not all, streets radiating from the central business district one-way outbound, eliminating crossing movement of traffic and interference from pedestrians, and substituting police control for fixed traffic signals.

PUBLICATIONS of the Bureau of Public Roads

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1951, 35 cents. 1954 (out of print). 1957 (out of print).
1952, 25 cents. 1955, 25 cents. 1958, 30 cents.

PUBLICATIONS

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Bibliography of Highway Planning Reports (1950). 30 cents.

Braking Performance of Motor Vehicles (1954). Out of print.

Consideration for Reimbursement for Certain Highways on the Interstate System, House Document No. 301 (1958). 15 cents.

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Financing of Highways by Counties and Local Rural Governments, 1942-51, 75 cents.

First Progress Report of the Highway Cost Allocation Study, House Document No. 106 (1957). 35 cents.

General Location of the National System of Interstate Highways, Including All Additional Routes at Urban Areas Designated in September 1955. 55 cents.

Highway Bond Calculations (1936). 10 cents.

Highway Capacity Manual (1950). \$1.00.

Highway Needs of the National Defense, House Document No. 249 (1949). 50 cents.

Highway Practice in the United States of America (1949). Out of print.

Highway Statistics (annual):

1946 (out of print). 1950 (out of print). 1954, 75 cents.
1947 (out of print). 1951, 60 cents. 1955, \$1.00.
1948, 65 cents. 1952, 75 cents. 1956, \$1.00.
1949, 55 cents. 1953, \$1.00. 1957, \$1.25.

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Highways of History (1939). 25 cents.

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Interregional Highways, House Document No. 379 (1944). 75 cents.

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Local Rural Road Problem (1950). 20 cents.

Manual on Uniform Traffic Control Devices for Streets and Highways (1948) (*including 1954 revisions supplement*). \$1.25.

Revisions to the Manual on Uniform Traffic Control Devices for Streets and Highways (1954). *Separate*, 15 cents.

Mathematical Theory of Vibration in Suspension Bridges (1950). \$1.25.

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Parking Guide for Cities (1956). 55 cents.

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Progress and Feasibility of Toll Roads and Their Relation to the Federal-Aid Program, House Document No. 139 (1955). 15 cents.

Progress Report on the Federal-Aid Highway Program, House Document No. 74 (1959). 70 cents.

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Bibliography on Automobile Parking in the United States (1946)

Bibliography on Highway Lighting (1937).

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